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## School Segregation under Color-Blind Jurisprudence

 The Case of North CarolinaCharles T. Clotfelter, Helen F. Ladd, and
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#### Abstract

Using detailed administrative data for the public K-12 schools of North Carolina, we measure racial segregation in its public schools. With data for the 2005-2006 school year, we update previously published calculations that measure segregation by unevenness in racial enrollment patterns, both between schools and within schools. We find that classroom segregation generally increased between 2000-2001 and 2005-2006, continuing, albeit at a slightly slower rate, the trend of increases we observed over the preceding six years. Segregation increased sharply in Charlotte-Mecklenburg, which introduced a new choice plan in 2002. Over the same period, racial and economic disparities in teacher quality widened in that district. Finally, we compare our basic measure to two alternative measures of segregation.


# School Segregation under Color-Blind Jurisprudence: The Case of North Carolina 

Charles T. Clotfelter, Helen F. Ladd, and Jacob L. Vigdor<br>Duke University

## 1. Introduction

Despite the abolition of state-sponsored school segregation, American public schools continue to exhibit enrollment patterns by which students of the same racial and ethnic group are often concentrated in schools. Today, such patterns of concentration and unevenness are generally referred to as "segregation," a term that was used in the era of Brown v. Board of Education (1954) to refer to legally enforced separation of the races. In the May 2003 issue of this Review, we presented calculations showing patterns and changes in segregation in North Carolina's public schools. In the current article, we update our earlier calculations, presenting findings extending to the 2005-2006 school year.

Far from being a routine or purely academic exercise, updating our previous work has real significance, both for law and for the implementation of public policy. Since our previous study, the Supreme Court has ruled, in Parents Involved in Community Schools v. Seattle School District, No. 1 (127 S.Ct. 2738 (2007)), that school districts may not assign students to schools based on race, even if for the purpose of reducing racial segregation. Added to previous decisions in Board of Education of Oklahoma v. Dowell (1991) and Freeman v. Pitts (1992), ${ }^{1}$ which ruled that school districts declared "unitary" have no obligation to offset de facto segregation in schools resulting from residential segregation, this newest decision has raised concerns that districts will be left with few policy tools, should they be so inclined, to thwart the
"resegregation" of their schools. ${ }^{2}$ At present, only limited evidence exists to determine how seriously these concerns should be taken. In Clotfelter, Ladd, and Vigdor (2006a) we examined segregation trends in the 100 largest school districts in the South and Border states. In addition to analyzing the effect of declarations of unitary status, we sought to measure the effect of judicial prohibition of race-conscious assignment policies such as those struck down in Parents Involved. A series of decisions issued in the Fourth Circuit Court of Appeals beginning in 1999 enunciated this very prohibition. ${ }^{3}$ To assess the effect, if any, of a ban on race-conscious pupil assignment policies, we compared school districts under the jurisdiction of the Fourth Circuit with school districts in other judicial circuits. Although some of our findings suggested that the prohibition was associated with increased segregation, our sample period ended too soon for us to be confident that the prohibition of race-conscious policies had a statistically significant effect.

Because North Carolina is one of the states in the Fourth Circuit, its public schools have now been subject to the ban on race-conscious student assignment policies for several years. Like canaries taken into the coal mine, its schools can be viewed as an early warning of the possible consequences of the 2007 Parents Involved decision. Although the lack of comparison data for states under different rules makes it impossible to isolate statistically the causal effect of this ban, we believe compelling circumstantial evidence suggests that the ban has had the effect of increasing racial segregation in North Carolina schools.

We have addressed in two previous studies whether public schools are becoming more segregated. In our 2003 article in this Review covering North Carolina public schools, we found

[^0]that segregation between white and nonwhite students had in fact increased between 1994/95 and 2000/01. We observed increases across the board, in districts large and small and urban and rural, in elementary as well as secondary schools, and within schools as well as between schools. However, our second study, extending beyond North Carolina, produced a different result. In it, we analyzed segregation trends using data from the largest 100 districts in the South and Border states, over the period 1993/94 to 2003/04. In contrast to our findings for North Carolina, we did not observe a general increase in segregation as understood in the conventional sense of uneven racial composition across schools. The only measure that showed any trend over time was the percentage of nonwhite students attending schools that were 90 to 100 percent nonwhite in composition, a widely used measure of racial isolation. However, we believe this increase reflects the purely demographic increase over time in the nonwhite share of students, rather than any rise in the unevenness that is central to the notion of segregation. Although we include in our results this measure of racial isolation, we use as our basic indicator of segregation an index that measures unevenness in the racial composition of classrooms and schools.

The remainder of the paper is organized as follows. Section 2 describes the variety of student assignment and transfer policies in North Carolina and how they changed as a result of the Fourth Circuit's rulings against race-conscious assignment policies. Section 3 gives a brief description of our data and methodology. Section 4 describes our new findings and compares the levels of segregation in North Carolina with those in similar districts in other states. In section 5 we address the possibility that increasing segregation may reduce the quality of schools attended

[^1]by disadvantaged or minority students. We explore this link by focusing on one noteworthy North Carolina district—Charlotte-Mecklenburg—and on recent changes there in the distribution of school resources. Section 6 addresses a potential shortcoming of our measure of segregation by comparing our basic segregation measure to two alternative measures. We conclude in section 7 with a brief summary of our findings and some speculation concerning future trends in segregation.

## 2. Student Assignment Policies Following the Fourth Circuit's Prohibition

The experiences of a few of the state's largest districts illustrate how the ban on race-conscious student assignments might affect local decisions. We note in particular the policies adopted by Winston-Salem/Forsyth, Charlotte-Mecklenburg, and Wake County. From 1971 to 1995, Winston-Salem/Forsyth operated a robust desegregation plan that assigned and transported students to maintain racially balanced schools throughout that large district. A newly elected school board in 1995 scrapped this plan in favor of a "controlled-choice" plan that divided the county into eight subsections and then allowed parents to choose from among the schools in their subsection. Although the school board enunciated the goal that no school would deviate more than 20 percentage points from the district's composition, no controls were ever put in place to bring that about. Complaints about racial imbalances were made to the U.S. Office for Civil Rights, which eventually approved the plan in 2000 after the district agreed to establish several magnet schools. ${ }^{4}$

Like Winston-Salem/Forsyth, Charlotte-Mecklenburg schools had operated under a
districtwide busing plan throughout most of the 1970s and 1980s. The district began to modify this plan in 1992 with the introduction of magnet schools designed to attract white students voluntarily to downtown schools. Racial balance was maintained with the use of quotas. It was a challenge to these quotas (Capacchione v. Charlotte-Mecklenburg Schools (1999)) that resulted in one of the Fourth Circuit's signal decisions banning race-conscious assignments. In the fall of 2002 the district dramatically revamped its student assignment policy by adopting a school choice plan guaranteeing that all children-including the children of suburban parents living in predominantly white neighborhoods-could attend their neighborhood schools. ${ }^{5}$ Although the plan allowed students from Charlotte's predominantly black downtown neighborhoods to request suburban schools, capacity limits rendered many of these requests infeasible. Some critics complained that this plan led to increased segregation in the district's schools. ${ }^{6}$

Unique in the state and virtually so in the nation, Wake County (the county including Raleigh) responded to the Fourth Circuit's ban on race-conscious assignments in a different way. Until 2000 it had balanced its schools by revising school assignments every few years with the aim of keeping all schools' racial compositions within a narrow band. ${ }^{7}$ In 2000 the school board

[^2]decided to retain its practice of periodic reassignments but to jettison race as a basis for making them, substituting socioeconomic status and academic performance. From 2000 to 2007, the district's stated objective was to have no more than 40 percent of the students in any school on free or reduced-price lunch or more than 25 percent scoring below grade level. ${ }^{8}$ Owing to the district's rapid growth, this policy of socioeconomic balancing has resulted in wholesale reassignments every few years, which in turn have unleashed periodic firestorms of criticism and protest. ${ }^{9}$

Meanwhile, the state's other 114 districts, most of which were subject to the same Court of Appeals prohibition, also grappled with school assignment policies over this period in different ways. In Orange County, for example, the school board debated through much of 2007 about two neighboring elementary schools with markedly different racial and socioeconomic profiles. ${ }^{10}$ In Durham County, a controlled choice plan allowed parents to choose among an array of magnet schools, special programs, and year-round schools. In 1999 Durham dropped racial guidelines as a factor in approving school assignments, using instead race-blind lotteries to fill

[^3]spaces in oversubscribed magnet schools. ${ }^{11}$ Many districts simply allowed transfers between schools if space was available. But a few districts, operating under the continuing supervision of various federal desegregation orders, continued to take race into account in making assignments or approving transfers. One of these was Franklin County, which under a consent decree emanating from a federal district court, provided for majority-to-minority transfers. ${ }^{12}$ Beyond such explicit student assignment policies, school boards across the state and nation routinely face scores of decisions-from new construction to year-round schools-that have implications for racial segregation.

## 3. Data and Methodology

We employ detailed enrollment data covering all the public schools in North Carolina, including charter schools. ${ }^{13}$ Unlike most research on school segregation, this study uses information collected at the classroom level, which enables us to measure segregation within schools as well as between schools. This feature of our approach makes it possible to assess the effects of

[^4]academic tracking and other types of grouping within schools that are often identified as culprits in contemporary segregation (Oakes and Guiton 1995). Identifying the classroom grouping is not straightforward, however, because students rarely spend all their time in a single classroom over the course of a school day, even in elementary schools. For this reason, we use the detailed data available for each school to identify representative classroom assignments, focusing in middle schools and high schools on English classes, since English is a required subject for all students. ${ }^{14}$ We identify classrooms containing any students in 1st, 4th, 7th, and 10th grades and then use all students in those classrooms for our calculations. We also classify students as white or nonwhite in the basic measures of segregation. ${ }^{15}$

The segregation index we use is based on the concept of interracial exposure. If one had data only at the school level, as is typically the case, the exposure of white students to nonwhite students $\left(\mathrm{E}_{\mathrm{k}}{ }^{*}\right)$ would be the weighted average of nonwhite shares in various schools, where the weights are each school's white enrollment. This exposure rate answers the question, "what is the nonwhite share in the school attended by the average white student?" The segregation index we use is defined as the percentage gap between the nonwhite percentage in the district $\left(\mathrm{n}_{\mathrm{k}}\right)$ (which is the maximum exposure rate that could ever be attained-if all schools in the district

[^5]were exactly balanced racially) and the actual exposure rate of white students to nonwhite students. This index $\mathrm{S}_{\mathrm{k}}{ }^{\mathrm{B}}$ measures the degree to which the actual distribution of students diverges from a racially balanced distribution. For district $k$, this gap-based segregation index is calculated as
\[

$$
\begin{equation*}
\mathrm{S}_{\mathrm{k}}^{\mathrm{B}}=\left(\mathrm{n}_{\mathrm{k}}-\mathrm{E}_{\mathrm{k}}^{*}\right) / \mathrm{n}_{\mathrm{k}} . \tag{1}
\end{equation*}
$$

\]

For a district in which all schools were racially balanced and thus each school reflected the overall racial composition of students in the district, $\mathrm{S}_{\mathrm{k}}{ }^{\mathrm{B}}$ would take on its minimum value of zero. By contrast, if schools were completely segregated, so that white and nonwhite students attended no schools in common, the exposure rate $\mathrm{E}_{\mathrm{k}}$ * would be zero, and the index would take on its maximum value of 1 .

This same approach can be applied to segregation at the classroom level by calculating exposure rates using classrooms rather than schools as the unit of measurement. Furthermore, segregation can be decomposed into a portion attributable to racial disparities within schools and a portion due to disparities between schools. ${ }^{16}$

Table 1 presents some summary statistics for 2005/06. Statistics are given for the state’s five largest school districts and for the remaining districts, classified by region (coastal, piedmont, and mountain) and by urban and rural. ${ }^{17}$ As indicated in the top row of the table, the

[^6]state's public school population of 1.4 million students was quite diverse in terms of racial and ethnic minority representation. Black students comprised 31 percent of the total; Hispanic students, 8 percent; and other nonwhite students, another 4 percent. Total enrollment grew at a rate of 1.9 percent a year over the five-year period. Dwarfing this rate, however, was the explosion in Hispanic enrollment, which swelled at a rate of 14.8 percent a year, reflecting the rapid influx of Mexican immigrants into the state over this period. In addition to state totals, the table also gives figures for the state's five largest districts and for urban and rural districts, each divided into the state's three geographic regions. ${ }^{18}$ As indicated by the breakdowns, most districts across the state were racially and ethnically diverse, although the districts in the western mountains tend to be predominantly white.

## 4. Trends in School Segregation in North Carolina

Because most measures of school segregation are by necessity based on school rather than classroom enrollment data, we begin by calculating those more common measures, as shown in table 2. The first three columns show segregation indices measuring the unevenness within districts in the racial composition of entire schools. These calculations reveal that segregation continued the upward trend established in the previous six-year period, though at a slightly reduced rate of increase. Whereas the average school segregation rate in the previous period had risen from 0.10 to 0.13 , it increased to 0.15 over the next five years. Among the five largest districts, by far the biggest change occurred in Charlotte-Mecklenburg, where the index

[^7]increased sharply from 0.20 to 0.33 . Thus, the district's choice plan introduced in 2002 appears to have markedly increased segregation. No other large district or district group experienced a change as dramatic as Charlotte's.

Table 2's last three columns employ a widely used index, the percentage of nonwhite students attending schools with very few or no white students. Although this measure is not a reliable indicator of segregation in the sense of unevenness-partly because it is necessarily influenced by a district's racial composition-it remains a readily understood metric of racial isolation. Like the segregation index, this measure also increased in most districts. Statewide, the percentage of nonwhite students attending schools that were 90-100 percent nonwhite rose from 10.3 percent to 15.8 percent over the five years. The jump was especially large again in Charlotte-Mecklenburg, which saw a fivefold increase in this measure. Thus Charlotte's rise in segregation manifested itself in a big jump in the proportion of minority students who attended racially isolated, all or mostly nonwhite schools. Interestingly, Guilford saw a sizable 12.9 percentage point increase while its segregation index hardly changed.

We turn to our classroom-level analysis of segregation in table 3. As noted above, we calculated segregation indices based on disparities not only between schools in a district, but also among classrooms within schools. We performed these calculations for four grades-1, 4, 7, and 10. Table 3a presents statewide averages of segregation for each grade based on classifying all students as either white or nonwhite. Like the trends based on the schoolwide measures shown in table 2, these indices show that average segregation in North Carolina's schools and classrooms increased between 2000/01 and 2005/06, continuing the general upward trend that we observed in the earlier period. In grades 1 and 4, average segregation rose from 0.20 to 0.22 between

2000/01 and 2005/06. Segregation also increased in the two upper grades, rising by 0.02 in grade 7 and by 0.04 in grade 10 . Note that in every year the calculated indices at every grade exceed the corresponding ones in table 2 calculated at the school level. Such differences are to be expected, since the classroom-based figures shown in table 3a reflect not only the racial disparities across schools, as those in table 2 do, but also those across the classrooms within a school.

Table 3b goes beyond the white-nonwhite dichotomy to analyze segregation between different pairs of racial or ethnic groups. In each two-way comparison, all students not in one of the two analyzed groups are ignored. With one exception (white-black segregation in grade 10), segregation indices in 2005/06 were higher between the more detailed groups than between white and nonwhite students. From 2000/01 to 2005/06, segregation rose as much or more between white and black students and between white and Hispanic students than between white and nonwhite students. Significantly, white-Hispanic segregation rose markedly in the elementary grades, grades that have seen the most rapid rise in numbers of Hispanic students. One possible explanation for this correspondence is that newly arriving Hispanic students may have been clustered in relatively few schools. Over the same period, we observe virtually no change in Hispanic-black segregation in elementary grades, a decline in grade 7, and an increase in grade 10.

In table 4 we return to the white-nonwhite dichotomy and show how segregation measured at the classroom level can be attributed to racial disparities of two kinds: those between the schools in a district and those across classrooms within schools. As we showed in our previous study (2003), within-school segregation is quite minimal in elementary schools but
grows more important in middle school and high school. In grade 10, within-school segregation explains roughly half of total school segregation. As the table shows, these patterns by grade are also reflected in most of the districts and district groups shown.

When comparing segregation across the highlighted districts and district groups, the patterns of between-school segregation shown in table 4 closely track those shown of the schoollevel calculations shown in table 2. The highest rates of between-school segregation are observed in Charlotte-Mecklenburg, Guilford, and Winston-Salem/Forsyth. The lowest rates occur in the mountains and in rural districts in the coastal region. Patterns of within-school segregation are less amenable to summary. Particularly at grade 10 the extent of within-school segregation varies noticeably, often being highest where between-school segregation is lowest. This pattern suggests that within-school segregation may be used by school authorities to impose a degree of segregation not attained through school assignments.

How does segregation in North Carolina compare to that elsewhere? To give some perspective on this question, we note three pieces of comparative data. First, Orfield and Lee (2004, tables 11 and 14) present comparisons among states based on a measure of racial isolation-the percentage of black students who attended racially isolated schools (those with 90 percent or more nonwhite enrollments). ${ }^{19}$ They used data for the 2001-2002 year for the 33 states where black students constituted at least 5 percent of the state's total. North Carolina ranked 28th on this list, making it one of the least segregated states. By this measure the six

[^8]states with the highest rates of racial isolation in public schools were all in the Northeast and industrialized Midwest, topped by Michigan with 62.7 percent of its black students attending these racially isolated schools. Next were Illinois (61.0 percent), New York (60.8 percent), Maryland (52.1 percent), New Jersey (50.8 percent), and Pennsylvania (48.1 percent). Rates of isolation in states of the former Confederacy ranged from 44.3 percent in Alabama to 11.3 percent in North Carolina. The main reason the urbanized states of the Northeast and Midwest have such high rates of racial isolation is the large number of predominantly black school districts in those regions, not necessarily because of segregation within school districts.

To put North Carolina in national perspective according to the segregation of school districts, we computed segregation indices for a number of similar districts outside the state and compared those districts to similarly sized North Carolina districts, shown in table 5. To make the calculations as comparable as possible, we used school-level data and excluded charter schools. For each of three enrollment ranges, we selected comparison districts with racial makeups between 30 and 70 percent nonwhite. ${ }^{20}$ Among the biggest districts, the average of the two North Carolina districts, Charlotte and Wake, is quite close to the median for comparable districts outside of the state. In the other two size categories, however, the median segregation among North Carolina districts in the category exceeds those of corresponding districts outside of the state, suggesting the opposite conclusion from that implied by the Orfield-Lee (2004) calculations. Whereas their results show that black students in the Northeast and Midwest are generally more isolated from white students than those in the South, the comparisons shown in

[^9]table 5 in the present paper show that, within districts, disparities among schools actually tend to be greater in the South than in otherwise similar districts elsewhere. The large differences in isolation highlighted by Orfield and Lee for the Northeast and Midwest arise largely from disparities between districts.

A third comparison is with a study of segregation in New York City using methodology and classroom data very similar to that used in the present study. Conger (2005, table 3, p. 231) finds that white-nonwhite enrollment patterns in New York City in 2000-2001 yield a segregation index of 0.419 between schools and 0.036 within schools. At grade 5 the corresponding indices are 0.419 and 0.028 , respectively. Although the enormous size of the New York system makes the between-school indices incommensurate, there is every reason to compare the within-school figures, and they in fact are virtually identical to those we observe in North Carolina.

## 5. Resegregation and Resource Disparities in Charlotte-Mecklenburg

While racial segregation in public schools may be of interest in its own right-for legal, historical, or philosophical reasons-such segregation may also have tangible consequences for the education of students. For example, segregation may affect achievement due to peer effects on learning, or it may affect attitudes and friendship patterns due to the importance of propinquity. But the most readily documented of segregation's educational consequences is its effect on the distribution of teachers and other school resources, which may in turn affect achievement. Previous research has established the widespread systematic differences in American public schools between those attended by relatively affluent students compared with those attended by less advantaged students. These disparities also exist between historically
advantaged and disadvantaged racial and ethnic groups, such as between white and African American students. ${ }^{21}$ The main reason these disparities exist is that teachers in the U.S. have traditionally tended to gravitate toward schools with larger shares of white and affluent students. ${ }^{22}$

Segregation is a necessary ingredient for such disparities to exist, because if students were distributed randomly across schools and teachers, no category of students could enjoy systematically better resources. In a study of how common it is for 7th graders in North Carolina to have a teacher with no previous teaching experience, we demonstrated the close link between segregation and disparities in this one important measure of teacher quality. ${ }^{23}$ In math, for example, 11.3 percent of black 7th graders in North Carolina had novice teachers, compared to only 7.9 percent of whites. Some 43 percent of this difference can be explained by the fact that white and black students attend different schools, and another 31 percent is because these groups tend to be in different classrooms within schools. ${ }^{24}$ To be sure, racial segregation is not a sufficient reason for disparities of this kind, but in a world where schools attended by white and middle-class students tend to have better resources and more qualified teachers than schools populated by low-income and disadvantaged students, segregation leads directly to resource disparities.

[^10]In light of this potential link between segregation and resource distribution, we sought to determine whether changes in school segregation result in measurable changes in resource disparities. To our knowledge, no previous study has examined this dynamic question. Owing to its large size and its precipitous shift in student assignment policy in 2002, the CharlotteMecklenburg district offers an interesting case in point. We chose to focus on four measures of average teacher quality, all of which have been associated with gains in student achievement. We determined for each school the percentage of its teachers: (1) with three or more years of experience, (2) who scored in the top quartile on standardized teacher tests; (3) who had attained National Board certification; and (4) who were fully certified as teachers.

To compare the exposure of white and black students to such teachers in their schools, we calculated weighted averages of the percentage of a school's teachers in each category using as weights, successively, the number of white and black students in each school. To compare the prevalence of such teachers in more affluent versus less affluent schools, we first divided schools in the district into quartiles based on the percentage of students receiving free or reduced-price lunches. Because the rates for subsidized lunches typically differ by school, we formed these quartiles using different break points for elementary, middle, and high schools. ${ }^{25}$ We then simply calculated the percentage of all teachers with the four selected characteristics in each income

[^11]quartile of schools. To indicate differences by income, we compared the rates between the top and bottom quartile schools.

Table 6 shows how resource disparities changed in Charlotte-Mecklenburg in the wake of the district's new student assignment plan and accompanying increase in racial segregation. Focusing first on the differences by race, the table indicates that, for every one of the teacherquality indicators, white students were more likely than black students to attend schools with these teachers. For example, in 2000/01 the percentage of teachers with three or more years teaching experience was 76.6 percent in schools attended by white students but only 73.7 percent in schools attended by black students, for a gap of 2.9 percentage points. The white-black gap for high-scoring teachers was 8.4 percentage points, and so on. These disparities mirror those found in previous studies.

What is new and striking here is how these disparities changed in the wake of the district's increase in segregation. For three of the four measures, the extent of white advantage increased over the period spanning Charlotte-Mecklenburg's change in student assignment policy in 2002. For exposure to experienced teachers, the disparity rose from 2.9 to 4.2 percentage points; for high-scoring teachers it rose from 8.4 to 8.6 percentage points; and for certified teachers it rose from 2.2 to 3.8 percentage points. Only for National Board certified teachers did the disparity not increase; instead it remained constant. Thus the cross-section patterns of disparity noted in previous research has a dynamic element as well, at least in the Charlotte case. For the most part, therefore, more segregation begat larger racial disparities.

The bottom part of the table paints a similar picture by comparing high- and low-income schools. For each of the four measures of teacher quality, teachers in the most affluent schools
(those in the lowest quartile of percent free lunch) were more likely to possess them than were teachers in the poorest schools. And, for every one of the four measures, these disparities widened over the period spanning the district's marked rise in racial segregation. These increases ranged from 2.1 percentage points (for the percentage of teachers scoring in the top quartile of test takers) to 5.4 percentage points (for the percentage of National Board certified teachers).

The growing racial disparities among schools in the Charlotte-Mecklenburg district, therefore, appear to have resulted in real consequences beyond the racial makeup of schools. As a result, disparities in teacher quality that had existed between white and black students grew more pronounced, as did the majority of disparities between high- and low-income schools. ${ }^{26}$

## 6. Two Alternative Measures of Segregation

The measure of segregation that we use in this and previous papers, like the more widely used dissimilarity index, has at least two qualities that may expose it to criticism. One is that our measure simplifies the measuring of racial and ethnic diversity by designating all students as either white or nonwhite. The other is that the racial balance benchmark it employs may be unrealistic. We discuss each aspect in turn.

The first potential drawback of our segregation index is its dichotomous racial/ethnic division—white and nonwhite. Given the growing numerical importance of racial and ethnic groups other than white and black, it is instructive to go beyond this simplified dichotomy to see if different findings emerge. One segregation measure that can account for multiple groups is the

[^12]entropy index. ${ }^{27}$ We divide students into four groups: white, black, Hispanic, and other nonwhites. This index measures the extent to which students of these groups are distributed evenly across classrooms in a district. Like our basic segregation index, the entropy index has a maximum value of 1 , indicating classrooms that are completely separated by race, and a minimum value of 0 , indicating racial balance across all classrooms.

Table 7 presents the calculated entropy measure for the state, the five largest districts, and the six district groups. Although the indices are not comparable in magnitude to the basic twogroup measure, the patterns and changes in this measure paint a similar picture as that conveyed by the basic measure. For the state as a whole, segregation increased at each grade, as with the basic measure. Among the five largest districts, both measures show Charlotte-Mecklenburg, Guilford, and Winston-Salem/Forsyth as the most segregated large districts at each of the four grades, and both show that segregation increased by the largest amount in CharlotteMecklenburg. Among the district groups, the entropy measure indicates that segregation is highest in the piedmont, a regularity not evident with the basic measure. Nevertheless the two measures are highly correlated. Across the state's districts, the correlation between them in 2005/06 was 0.90 in grades 1 and 4, 0.72 in grade 7 , and 0.62 in grade $10 .{ }^{28}$

The second potential shortcoming of the segregation index we use in the current paper is its reliance on precise racial balance as the benchmark for judging unevenness of distributions, rather than the arguably more realistic benchmark of a random assignment of students. To achieve zero segregation under the segregation index we employ, a district would need to

[^13]distribute students so that not only every school would have the same nonwhite percentage, every classroom would as well. Although the first of these can be achieved to a high degree of precision in almost any school district, this outcome will be less feasible in classrooms, owing to the indivisibility of students and thus the limited number of possible classroom racial distributions. In other words, perfect racial balance, the requirement for measured segregation to reach its minimum value of zero, strictly speaking, is unrealistic. By this reasoning, it might be more realistic to compare actual school assignments to a random distribution of students within each school. ${ }^{29}$

To see how actual segregation compares to a random, rather than a perfectly balanced, distribution, we apply our segregation measure to a hypothetical distribution of students wherein the racial composition of each school remains the same but students are distributed randomly among the classrooms. We then compare the resulting segregation index to our basic measure based on actual classroom assignments. In our decomposition, whatever difference this variation makes will occur in the within-school portion of total segregation. If the net effect of in-school assignments-such as those that would arise from racially nonneutral tracking-is to raise within-school segregation above what it would have been had students simply been assigned randomly, our basic measure will exceed the index based on a random assignment. If, however, school administrators have racially balanced their classrooms so effectively that they are more balanced than random, we will observe just the opposite, a negative difference.

[^14]Table 8 shows this side-by-side comparison of within-school segregation indices for the state and the five largest districts for 2005/05 and 2000/01. For the two elementary grades, the differences are quite small and in some cases, negative, indicating that most elementary schools assigned their 1st and 4th graders to classrooms so as to be nearly racially balanced. The withinschool segregation at grade 1 that would have resulted from students being randomly assigned in 2005/06 for the state as a whole was 0.033 , just below the actual rate of 0.034 . In four of the five largest districts, actual segregation was lower than it would have been had students been assigned to classrooms randomly. In grade 4, actual segregation remained very close to the random standard. ${ }^{30}$ Only in grades 7 and 10 was actual within-school segregation consistently higher than what would have occurred randomly, with the differences in high school being the largest, an apparent result of academic tracking. What these calculations show is that the observed within-school segregation in North Carolina, already quite low in elementary grades, would be judged even smaller if the comparison were made to a random distribution of students rather than to strict racial balance.

## 7. Conclusion

Racial segregation in North Carolina's schools continued to increase in the first five years of the new millennium, albeit at a somewhat reduced rate compared with the previous six-year period.

Among the state's 117 school districts, the large and racially diverse district that includes Charlotte stood out for the rapid rise in measured segregation following its adoption of a new

[^15]student assignment policy that made it easier for parents to send their children to neighborhood schools. One consequence of this rise in segregation in Charlotte-Mecklenburg was larger racial and economic disparities in measured teacher quality. Notably, large jumps in segregation over the period studied were the exception, with most districts experiencing gradual increases. In terms of explicit student assignment policy, Wake County served as the bookend, with its policy of periodic rebalancing based on students' socioeconomic status.

What of the future? Since North Carolina operated under a judicial ban on race-conscious student assignments, similar to that now mandated for the nation by the 2007 decision in Concerned Parents, we take these results to be indicative of trends that might be expected to occur more broadly in the years to come. In the absence of assignment plans similar to Wake County's use of socioeconomic status, we expect the ban on race-conscious assignments to have a short-run and a long-run effect on school segregation. In the short run, we expect that school segregation will tend to rise to approximate the level of residential segregation. As we showed in our 2003 article by comparing school and census data for 2000, schools in North Carolina were less segregated than the corresponding residential areas. But now that neighborhood schools appear to be the default basis for student assignment, we would expect school composition increasingly to resemble neighborhood composition, at least among elementary schools, whose sizes are typically no larger than that of a few neighborhoods. In the long run, we would anticipate this newly created dependence of schools on neighborhoods to heighten the importance of school racial composition in families' choices about where to live. The newly mandated policy of neighborhood schools will, we believe, tend to lead to more residential segregation if white and middle-class parents seek to avoid schools with significant numbers of
nonwhite students, as has been the pattern in the past. One need only look to the urban areas of the Northeast and Midwest, where neighborhood schools have been the rule for many years, to imagine the future for school segregation. Pending marked changes in the preferences of parents, only school districts that make a point to adopt policies that unhook the close relationship between neighborhood racial composition and school racial composition can hope to avoid a creeping increase in segregation.

## Appendix A

Calculated exposure rates and segregation indices presented in the paper employ data on classrooms (denoted $i$ ), schools ( $j$ ), and districts ( $k$ ).

## Segregation index

At the school level the segregation index is defined as

$$
\begin{equation*}
\mathrm{S}_{\mathrm{k}}^{\mathrm{B}}=\left(\mathrm{n}_{\mathrm{k}}-\mathrm{E}_{\mathrm{k}} *\right) / \mathrm{n}_{\mathrm{k}}, \tag{A-1}
\end{equation*}
$$

where $n_{j}$ is school j 's nonwhite percentage and the exposure rate of white to nonwhite students in district k is

$$
\begin{equation*}
\mathrm{E}_{\mathrm{k}}^{*}=\left[3 \mathrm{~W}_{\mathrm{j}} \mathrm{n}_{\mathrm{j}}\right] / 3 \mathrm{~W}_{\mathrm{j}}, \tag{A-2}
\end{equation*}
$$

where $W_{j}$ is the number of white students in school j .
These measures can be applied at the classroom level. For most calculations, students are divided into white and nonwhite, where $\mathrm{W}_{\mathrm{ij}}$ is, for example, the number of white students in classroom $i$, school $j$ in a particular grade in a given district. For any district $k$, the exposure rate of white students to nonwhite students for a particular grade is

$$
\mathrm{E}_{\mathrm{k}}=\left[\begin{array}{lll}
3 & 3 & \mathrm{~W}_{\mathrm{ij}} \mathrm{n}_{\mathrm{ij}} \tag{A-3}
\end{array}\right] / 33 \mathrm{~W}_{\mathrm{ij}} \text {, }
$$

where $n_{i j}$ is the percentage nonwhite in classroom $i$, school $j$. This rate is equal to the percentage nonwhite in the typical white student's classroom. As noted in the text, we performed these calculations for classes that contained any students in grades $1,4,7$, or 10 , counting all students in those classrooms regardless of grade.

This exact exposure rate can be compared to the exposure rate based on schoolwide racial composition:

$$
\begin{equation*}
\mathrm{E}_{\mathrm{k}}^{*}=\left[3 \mathrm{~W}_{\mathrm{j}} \mathrm{n}_{\mathrm{j}}\right] / 3 \mathrm{~W}_{\mathrm{j}}, \tag{A-4}
\end{equation*}
$$

where $W_{j}$ is the number of white students in all the school's classrooms corresponding to each grade in school $j$ and $n_{j}$ is its nonwhite percentage. Whereas $E_{k}$ gives the racial composition of the typical white student's classroom, $\mathrm{E}_{\mathrm{k}}$ * gives the racial composition of that student's school. Unless the classrooms in each school are racially balanced at that school's racial composition, this exposure rate will be lower than the exposure rate defined above, using school racial compositions ( $\mathrm{E}_{\mathrm{k}}{ }^{*}$ ). Thus,

$$
\mathrm{E}_{\mathrm{k}} \# \mathrm{E}_{\mathrm{k}} * \# \mathrm{n}_{\mathrm{k}} .
$$

Segregation in district k is defined as the percentage gap between the maximum exposure rate, that which would result from racial balance throughout all schools and classrooms in a district, and actual exposure $\mathrm{E}_{\mathrm{k}}$ :

$$
\begin{equation*}
\mathrm{S}_{\mathrm{k}}=\left(\mathrm{n}_{\mathrm{k}}-\mathrm{E}_{\mathrm{k}}\right) / \mathrm{n}_{\mathrm{k}} . \tag{A-5}
\end{equation*}
$$

This segregation can be decomposed into two components: (1) the portion due to racial disparities at the classroom level, within schools:

$$
\begin{equation*}
\mathrm{S}_{\mathrm{k}}{ }^{\mathrm{W}}=\left(\mathrm{E}_{\mathrm{k}}{ }^{*}-\mathrm{E}_{\mathrm{k}}\right) / \mathrm{n}_{\mathrm{k}}, \tag{A-6}
\end{equation*}
$$

and (2) the portion due to racial disparities between schools, within a district (as defined in the text):

$$
\begin{equation*}
\mathrm{S}_{\mathrm{k}}^{\mathrm{B}}=\left(\mathrm{n}_{\mathrm{k}}-\mathrm{E}_{\mathrm{k}}^{*}\right) / \mathrm{n}_{\mathrm{k}} . \tag{A-7}
\end{equation*}
$$

Note that $\mathrm{S}_{\mathrm{k}}{ }^{\mathrm{B}}$ is the conventional measure of segregation, based on school-level data alone.

## Entropy index

The entropy measure is defined as follows. Where $g$ indexes racial groups and $j$ indicates schools, a district's entropy index is

$$
\begin{equation*}
\mathrm{H}_{\mathrm{k}}=3 \mathrm{t}_{\mathrm{j}}\left(\mathrm{~F}_{\mathrm{k}}-\mathrm{F}_{\mathrm{j}}\right) / \mathrm{F}_{\mathrm{k}} \tag{A-8}
\end{equation*}
$$

j
where $t_{j}$ is school $j$ 's proportion of district enrollment,

$$
\begin{aligned}
& \underset{g}{\mathrm{~F}_{\mathrm{j}}}=3 \mathrm{pgj}_{\mathrm{gj}} \ln \left(1 / \mathrm{pg}_{\mathrm{j}}\right) \text {, and } \\
& \mathrm{F}_{\mathrm{k}}=3 \mathrm{pg}_{\mathrm{g}} \ln \left(1 / \mathrm{pg}_{\mathrm{g}}\right)
\end{aligned}
$$

where $\mathrm{p}_{g j}$ is group $g$ 's proportion in school $j$, and $\mathrm{p}_{g}$ is group $g$ 's proportion of district enrollment. ${ }^{31}$

[^16]
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Table 1. Enrollment and Racial Composition in North Carolina Public Schools, 2005/06, State and District Groups

|  |  | Percentage of Students |  |  |  | Growth Rate for Enrollment, 2000/01-2005/06 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total enrollment | Black | Hispanic | Other nonwhite | All nonwhite | All | Hispanic |
|  |  |  |  |  |  |  |  |
| State of NC | 1,405,670 | 31.4 | 8.3 | 3.6 | 43.3 | 1.9 | 14.8 |
| Five largest districts |  |  |  |  |  |  |  |
| Charlotte-Mecklenburg | 126,720 | 45.4 | 11.7 | 4.8 | 61.9 | 3.9 | 19.2 |
| Wake | 125,501 | 30.5 | 8.9 | 5.0 | 44.4 | 4.7 | 18.3 |
| Guilford | 70,237 | 44.6 | 6.8 | 4.9 | 56.3 | 2.0 | 16.5 |
| Cumberland | 52,514 | 51.5 | 6.3 | 3.6 | 61.4 | 0.6 | 4.5 |
| Winston-Salem/Forsyth | 51,474 | 37.7 | 13.5 | 1.8 | 53.0 | 2.3 | 17.3 |
| Other urban |  |  |  |  |  |  |  |
| Coastal | 141,045 | 42.0 | 6.0 | 1.4 | 49.4 | 1.1 | 13.3 |
| Piedmont | 140,422 | 37.3 | 11.5 | 2.8 | 51.6 | 1.9 | 14.9 |
| Mountain | 94,415 | 17.0 | 6.8 | 3.0 | 26.8 | -0.5 | 14.5 |
| Rural |  |  |  |  |  |  |  |
| Coastal | 82,694 | 33.9 | 7.0 | 0.6 | 41.5 | 0.8 | 14.6 |
| Piedmont | 323,598 | 28.8 | 8.3 | 5.4 | 42.5 | 1.5 | 16.0 |
| Mountain | 197,050 | 10.0 | 6.2 | 2.2 | 18.4 | 1.8 | 13.0 |

Sources: North Carolina Department of Public Instruction, North Carolina Research Data Center, Membership Data (2000/01); National Center for Education Statistics, Common Core of Data, Public School Universe (2005/06); authors’ calculations.
Notes: Only K-12 students, includes charter schools, sums uses only total of students with race indicators in each school as enrollment, does not include state-run schools.

Table 2. Segregation in School Districts in North Carolina, 1994/95, 2000/01, and 2005/06, Using Two Measures Based on School-Level Data

|  | School-Level Segregation Index |  |  | Percentage of Nonwhite Students in 90-100\% Nonwhite Schools |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1994/95 | 2000/01 | 2005/06 | 1994/95 | 2000/01 | 2005/06 |
| State of NC | 0.10 | 0.13 | 0.15 | 8.1 | 10.3 | 15.8 |
| Five largest districts |  |  |  |  |  |  |
| CharlotteMecklenburg | 0.12 | 0.20 | 0.33 | 2.2 | 6.9 | 38.5 |
| Wake | 0.06 | 0.09 | 0.12 | 0.0 | 0.9 | 2.3 |
| Guilford | 0.24 | 0.29 | 0.28 | 11.8 | 18.0 | 30.9 |
| Cumberland | 0.11 | 0.13 | 0.15 | 3.5 | 2.8 | 9.4 |
| WinstonSalem/Forsyth | 0.07 | 0.25 | 0.28 | 0.0 | 20.0 | 23.9 |
| Other urban |  |  |  |  |  |  |
| Coastal | 0.11 | 0.14 | 0.14 | 3.6 | 13.8 | 12.4 |
| Piedmont | 0.11 | 0.11 | 0.12 | 16.6 | 11.0 | 13.1 |
| Mountain | 0.07 | 0.09 | 0.10 | 0.0 | 0.4 | 1.0 |
| Rural |  |  |  |  |  |  |
| Coastal | 0.06 | 0.07 | 0.07 | 2.2 | 4.2 | 4.0 |
| Piedmont | 0.11 | 0.12 | 0.12 | 17.0 | 16.3 | 16.6 |
| Mountain | 0.06 | 0.07 | 0.08 | 0.0 | 0.3 | 0.3 |

Sources: North Carolina Department of Public Instruction, North Carolina Research Data Center, Membership Data (1994/95, 2000/01); National Center for Education Statistics, Common Core of Data, Public School Universe (2000/01 for charter schools and 2005/06); North Carolina Public Schools Statistical Profile (2001); authors' calculations.
Notes: Average segregation indices for the state and district groups are weighted averages of district statistics where weights are district enrollments. State and district group figures for the percentage of nonwhite students in 90-100 percent nonwhite schools give the percentage of all nonwhite students attending such schools; state and district group figures for 1994/95 and 2000/01 are corrected from Clotfelter, Ladd, and Vigdor (2003), which instead presents district rates weighted by total enrollment. All figures include charter schools.

Table 3a. Segregation Rates in Grades 1, 4, 7, and 10 in North Carolina, 1994/95, 2000/01, and 2005/06, Using Classroom-Level Data

|  | $\mathbf{1 9 9 4 / 9 5}$ | 2000/01 | 2005/06 |
| :---: | ---: | ---: | ---: |
|  |  |  |  |
| Grade 1 | 0.15 | 0.20 | 0.22 |
| Grade 4 | 0.14 | 0.20 | 0.22 |
| Grade 7 | 0.18 | 0.19 | 0.21 |
| Grade 10 | 0.20 | 0.21 | 0.25 |

Sources: North Carolina Department of Public Instruction, North Carolina Education Research Data Center, School Activity Report Data (1994/95, 2000/01 and 2005/06); authors’ calculations. Note: Indices shown are averages weighted by district enrollment in corresponding grade.

Table 3b. Segregation Rates in Grades 1, 4, 7, and 10 in North Carolina, 1994/95, 2000/01, and 2005/06, Using Classroom-Level Data, Three Alternative Racial Divisions

| Segregation Measures | 1994/95 | 2000/01 | 2005/06 |
| :---: | ---: | ---: | ---: |
| Black and white only |  |  |  |
| Grade 1 | 0.16 | 0.23 | 0.26 |
| Grade 4 | 0.15 | 0.22 | 0.26 |
| Grade 7 | 0.18 | 0.20 | 0.23 |
| Grade 10 | 0.20 | 0.19 | 0.24 |
| Hispanic and white only |  |  |  |
| Grade 1 | 0.11 | 0.22 | 0.27 |
| Grade 4 | 0.09 | 0.18 | 0.25 |
| Grade 7 | 0.16 | 0.23 | 0.25 |
| Grade 10 | 0.17 | 0.32 | 0.40 |
| Grade 1 |  |  |  |
| Grade 4 | 0.18 | 0.28 | 0.28 |
| Grade 7 | 0.17 | 0.26 | 0.27 |
| Grade 10 | 0.25 | 0.29 | 0.25 |
| Gispanic and black only | 0.22 | 0.35 | 0.38 |
|  |  |  |  |

Sources: North Carolina Department of Public Instruction, North Carolina Education Research Data Center; School Activity Report Data (1994/95, 2000/01 and 2005/06); authors’ calculations. Note: Indices shown are averages weighted by district enrollment in corresponding grade.

Table 4. Segregation Between and Within Schools in North Carolina, Districts, Grades 1, 4, 7, and 10, 2000/01 and 2005/06

|  | Grade 1 |  | Grade 4 |  | Grade 7 |  | Grade 10 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2000/01 | 2005/06 | 2000/01 | 2005/06 | 2000/01 | 2005/06 | 2000/01 | 2005/06 |
| State of NC |  |  |  |  |  |  |  |  |
| Total | 0.20 | 0.22 | 0.20 | 0.22 | 0.19 | 0.21 | 0.21 | 0.25 |
| Between schools | 0.17 | 0.19 | 0.16 | 0.19 | 0.12 | 0.13 | 0.10 | 0.12 |
| Within schools | 0.03 | 0.03 | 0.04 | 0.04 | 0.08 | 0.07 | 0.11 | 0.13 |
|  |  |  |  |  |  |  |  |  |
| Five largest districts |  |  |  |  |  |  |  |  |
| Charlotte-Mecklenburg |  |  |  |  |  |  |  |  |
| Total | 0.28 | 0.41 | 0.27 | 0.41 | 0.25 | 0.36 | 0.23 | 0.34 |
| Between schools | 0.25 | 0.39 | 0.24 | 0.38 | 0.19 | 0.33 | 0.15 | 0.29 |
| Within schools | 0.03 | 0.02 | 0.03 | 0.03 | 0.06 | 0.03 | 0.08 | 0.05 |
| Wake |  |  |  |  |  |  |  |  |
| Total | 0.14 | 0.18 | 0.15 | 0.18 | 0.26 | 0.21 | 0.18 | 0.24 |
| Between schools | 0.11 | 0.15 | 0.10 | 0.15 | 0.11 | 0.12 | 0.08 | 0.10 |
| Within schools | 0.03 | 0.03 | 0.05 | 0.04 | 0.16 | 0.09 | 0.10 | 0.14 |
| Guilford |  |  |  |  |  |  |  |  |
| Total | 0.37 | 0.36 | 0.36 | 0.36 | 0.28 | 0.29 | 0.33 | 0.39 |
| Between schools | 0.34 | 0.32 | 0.32 | 0.33 | 0.26 | 0.25 | 0.26 | 0.27 |
| Within schools | 0.03 | 0.03 | 0.04 | 0.03 | 0.03 | 0.04 | 0.07 | 0.12 |
| Cumberland |  |  |  |  |  |  |  |  |
| Total | 0.18 | 0.20 | 0.20 | 0.21 | 0.17 | 0.19 | 0.17 | 0.24 |
| Between schools | 0.14 | 0.16 | 0.16 | 0.17 | 0.13 | 0.15 | 0.11 | 0.16 |
| Within schools | 0.04 | 0.04 | 0.04 | 0.04 | 0.04 | 0.03 | 0.06 | 0.08 |
| Winston-Salem/Forsyth |  |  |  |  |  |  |  |  |
| Total | 0.36 | 0.41 | 0.38 | 0.37 | 0.36 | 0.35 | 0.23 | 0.34 |
| Between schools | 0.35 | 0.38 | 0.33 | 0.33 | 0.23 | 0.23 | 0.13 | 0.23 |
| Within schools | 0.01 | 0.02 | 0.04 | 0.04 | 0.13 | 0.12 | 0.10 | 0.11 |
|  |  |  |  |  |  |  |  |  |
| Other urban |  |  |  |  |  |  |  |  |
| Coastal |  |  |  |  |  |  |  |  |
| Total | 0.22 | 0.22 | 0.23 | 0.22 | 0.22 | 0.24 | 0.21 | 0.22 |
| Between schools | 0.18 | 0.18 | 0.18 | 0.19 | 0.13 | 0.13 | 0.13 | 0.10 |
| Within schools | 0.04 | 0.03 | 0.05 | 0.04 | 0.10 | 0.11 | 0.09 | 0.12 |
| Piedmont |  |  |  |  |  |  |  |  |
| Total | 0.18 | 0.19 | 0.20 | 0.20 | 0.18 | 0.15 | 0.23 | 0.24 |
| Between schools | 0.15 | 0.16 | 0.16 | 0.16 | 0.07 | 0.08 | 0.08 | 0.10 |
| Within schools | 0.03 | 0.03 | 0.04 | 0.04 | 0.11 | 0.07 | 0.15 | 0.14 |
|  |  |  |  |  |  |  |  |  |
| Total | 0.18 | 0.19 | 0.15 | 0.19 | 0.11 | 0.16 | 0.17 | 0.24 |
| Between schools | 0.14 | 0.14 | 0.12 | 0.15 | 0.06 | 0.08 | 0.05 | 0.10 |
| Within schools | 0.04 | 0.04 | 0.03 | 0.05 | 0.05 | 0.08 | 0.12 | 0.14 |
|  |  |  |  |  |  |  |  |  |
| Rural |  |  |  |  |  |  |  |  |
| Coastal |  |  |  |  |  |  |  |  |
| Total | 0.16 | 0.14 | 0.14 | 0.13 | 0.14 | 0.16 | 0.15 | 0.19 |
| Between schools | 0.11 | 0.10 | 0.10 | 0.09 | 0.09 | 0.08 | 0.05 | 0.07 |
| Within schools | 0.05 | 0.04 | 0.04 | 0.05 | 0.05 | 0.08 | 0.09 | 0.12 |
| Piedmont |  |  |  |  |  |  |  |  |
| Total | 0.20 | 0.20 | 0.19 | 0.20 | 0.19 | 0.17 | 0.20 | 0.20 |
| Between schools | 0.17 | 0.17 | 0.16 | 0.16 | 0.11 | 0.10 | 0.08 | 0.08 |
| Within schools | 0.03 | 0.03 | 0.03 | 0.03 | 0.07 | 0.07 | 0.11 | 0.12 |
| Mountain |  |  |  |  |  |  |  |  |
| Total | 0.15 | 0.16 | 0.12 | 0.16 | 0.12 | 0.16 | 0.22 | 0.26 |


|  | Grade 1 |  | Grade 4 |  | Grade 7 |  | Grade 10 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2000/01 | 2005/06 | 2000/01 | 2005/06 | 2000/01 | 2005/06 | 2000/01 | 2005/06 |
| Between schools | 0.12 | 0.12 | 0.09 | 0.12 | 0.06 | 0.09 | 0.05 | 0.06 |
| Within schools | 0.04 | 0.04 | 0.03 | 0.03 | 0.06 | 0.07 | 0.17 | 0.21 |

Sources: North Carolina Department of Public Instruction, North Carolina Education Research Data Center, School Activity Reports; National Education Data Center, Public School Universe Data (2000/01 and 2005/06); authors' calculations.
Note: Components may not add to total due to rounding.
Table 5. Segregation in Comparable School Districts in and out of North Carolina, 2005/06 (Median segregation index among comparable districts in each of three size categories)

|  | North Carolina <br> Enrollment (thousands) | Comparable Districts |  |
| :--- | :---: | :---: | :---: |
|  |  | Other south | Outside of south |
| $90-140$ | .210 | .212 | .216 |
|  | $(2)$ | $(4)$ | $(4)$ |
|  |  |  |  |
| $40-70$ | .275 | .148 | .159 |
|  | $(2)$ | $(8)$ | $(9)$ |
| $20-35$ |  |  |  |
|  | .154 | .135 | .115 |

Sources: NCES, CCD Public Universe Data (2005/06); authors' calculations.
Notes: Comparable districts outside of North Carolina in each enrollment band are those between 30 and 70 percent nonwhite (see appendix table A2, Segregation in Comparable Districts). Number of districts in each group shown in parentheses. Calculations do not account for charter schools.

Table 6. Teacher Quality by Race and Income in the Charlotte/Mecklenburg School District, 2000/01 and 2005/06

|  | Percentage of Teachers |  |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  | $3+$ years experience |  | Top 1/4 of test <br> scores |  | National Board <br> certified |  | Certified teacher $^{\text {a }}$ |  |  |
|  | $2000 / 01$ | $2005 / 06$ | $2000 / 01$ | $2005 / 06$ | $2000 / 01$ | $2004 / 05^{\mathrm{b}}$ | $2000 / 01$ | $2005 / 06$ |  |
| By race |  |  |  |  |  |  |  |  |  |
| Black | 73.7 | 71.2 | 22.4 | 21.4 | 4.1 | 6.9 | 89.7 | 88.4 |  |
| White | 76.6 | 75.4 | 30.8 | 30.0 | 5.5 | 8.3 | 91.9 | 92.2 |  |
| Difference | 2.9 | 4.2 | 8.4 | 8.6 | 1.4 | 1.4 | 2.2 | 3.8 |  |
| By socioeconomic |  |  |  |  |  |  |  |  |  |
| status |  |  |  |  |  |  |  |  |  |
| Lowest | 74.9 | 68.3 | 23.7 | 21.7 | 4.9 | 4.7 | 89.4 | 86.0 |  |
| Highest | 79.0 | 77.1 | 31.9 | 31.0 | 6.6 | 11.8 | 94.0 | 94.5 |  |
| Difference | 4.1 | 8.8 | 7.2 | 9.3 | 1.7 | 7.1 | 4.6 | 8.5 |  |

Sources: North Carolina Department of Public Instruction, North Carolina Education Research Data Center, LicSal Licensure file; NCES, Common Core of Data, Public School Universe; authors’ calculations.
a. Teachers with initial or continuing certification in LicSal licensure data.
b. Data not available for 2005/06.

Notes: Exposure rates of students by race to teachers in various categories are calculated as the average of teacher characteristics across schools weighted by the number of black and white students, respectively, in each school. Percentage of teachers by income quartile is the percentage of all teachers in the top and bottom income quartile of schools who fall into each category, where schools were divided into quartiles by school level according to the percentage of students receiving free lunch. Top $1 / 4$ of test score is assigned where normalized test score $>.76$ for 2000/01 and $>.79$ for 2005/06.

Table 7. Entropy Measure of Segregation, 2000/01 and 2005/06, by Grade Level

|  | Grade 1 |  | Grade 4 |  | Grade 7 |  | Grade 10 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2000/01 | 2005/06 | 2000/01 | 2005/06 | 2000/01 | 2005/06 | 2000/01 | 2005/06 |
| State | . 158 | . 179 | . 143 | . 168 | . 097 | . 171 | . 075 | . 099 |
| CharlotteMecklenburg | . 186 | . 289 | . 176 | . 275 | . 123 | . 289 | . 092 | . 199 |
| Wake | . 128 | . 158 | . 105 | . 147 | . 082 | . 146 | . 052 | . 084 |
| Guilford | . 265 | . 270 | . 234 | . 253 | . 167 | . 250 | . 181 | . 173 |
| Cumberland | . 116 | . 126 | . 128 | . 136 | . 089 | . 149 | . 070 | . 099 |
| WinstonSalem/Forsyth | . 267 | . 309 | . 236 | . 256 | . 156 | . 267 | . 084 | . 142 |
| Other urban |  |  |  |  |  |  |  |  |
| Coastal | . 138 | . 154 | . 127 | . 149 | . 102 | . 147 | . 091 | . 081 |
| Piedmont | . 167 | . 170 | . 160 | . 177 | . 070 | . 151 | . 074 | . 096 |
| Mountain | . 121 | . 130 | . 104 | . 124 | . 050 | . 120 | . 041 | . 049 |
| Rural |  |  |  |  |  |  |  |  |
| Coastal | . 084 | . 090 | . 075 | . 076 | . 061 | . 090 | . 039 | . 050 |
| Piedmont | . 164 | . 166 | . 143 | . 157 | . 110 | . 174 | . 062 | . 068 |
| Mountain | . 107 | . 106 | . 088 | . 100 | . 059 | . 104 | . 036 | . 050 |

Source: ?
Note: Other urban and rural region figures weighted by district enrollment in the corresponding grade.

Table 8. Actual Within-School Segregation Indices Compared to Alternative Based on Random Assignment within Schools, State, and Largest Five Districts, 2000/01 and 2005/06

| School year and grade | State | CharlotteMecklenburg | Wake County | Guilford County | Cumberland County | Winston- <br> Salem/ <br> Forsyth |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2005/06 |  |  |  |  |  |  |
| Grade 1 |  |  |  |  |  |  |
| Actual | . 034 | . 022 | . 030 | . 034 | . 038 | . 023 |
| Random | . 033 | . 028 | . 036 | . 031 | . 040 | . 028 |
| Difference | . 001 | -. 006 | -. 006 | . 003 | -. 002 | -. 005 |
| Grade 4 |  |  |  |  |  |  |
| Actual | . 037 | . 035 | . 037 | . 033 | . 044 | . 042 |
| Random | . 028 | . 019 | . 029 | . 025 | . 037 | . 027 |
| Difference | . 009 | . 016 | . 008 | . 008 | . 007 | . 015 |
| Grade 7 |  |  |  |  |  |  |
| Actual | . 073 | . 029 | . 087 | . 041 | . 032 | . 122 |
| Random | . 022 | . 014 | . 019 | . 008 | . 021 | . 027 |
| Difference | . 051 | . 015 | . 068 | . 033 | . 009 | . 095 |
| Grade 10 |  |  |  |  |  |  |
| Actual | . 130 | . 054 | . 136 | . 120 | . 078 | . 106 |
| Random | . 040 | . 019 | . 047 | . 040 | . 049 | . 036 |
| Difference | . 090 | . 035 | . 089 | . 080 | . 029 | . 070 |
| 2000/01 |  |  |  |  |  |  |
| Grade 1 |  |  |  |  |  |  |
| Actual | . 033 | . 028 | . 029 | . 030 | . 039 | . 014 |
| Random | . 032 | . 031 | . 035 | . 027 | . 038 | . 026 |
| Difference | . 001 | -. 003 | -. 006 | . 003 | . 001 | -. 012 |
| Grade 4 |  |  |  |  |  |  |
| Actual | . 037 | . 031 | . 049 | . 044 | . 039 | . 043 |
| Random | . 022 | . 032 | . 030 | . 024 | . 031 | . 028 |
| Difference | . 015 | -. 001 | . 019 | . 020 | . 008 | . 015 |
| Grade 7 |  |  |  |  |  |  |
| Actual | . 079 | . 062 | . 156 | . 026 | . 044 | . 131 |
| Random | . 029 | . 023 | . 041 | . 008 | . 028 | . 026 |
| Difference | . 050 | . 039 | . 115 | . 018 | . 016 | . 105 |
| Grade 10 |  |  |  |  |  |  |
| Actual | . 112 | . 084 | . 105 | . 070 | . 063 | . 097 |
| Random | . 039 | . 020 | . 039 | . 036 | . 043 | . 058 |
| Difference | . 073 | . 064 | . 066 | . 034 | . 020 | . 039 |

## Source: ?

Notes: Figures denoted "random" are segregation indices based on a random assignment of students to classrooms within each school. Difference is baseline minus random.

Appendix Table A1. Enrollment, Racial Composition, 2005/06, Growth Rate, and Segregation by District 2000/01 and 2005/06

|  |  | District |  | Percentage of students |  |  | Growth rate | 2005/06 Segregation in schools |  |  |  | 2000/01 Segregation in schools |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| County | School district | grouping | Enrollment | Black | Hispanic | Other |  | 4th grade |  | 10th grade |  | 4th grade |  | 10th grade |  |
|  |  |  |  |  |  | NW | 01-06 ${ }^{\text {a }}$ | Within | Between | Within | Between | Within | Between | Within | Between |
| Alamance | Alamance-Burlington | UP | 22,970 | 25.8 | 14.2 | 1.4 | 1.9 | 0.03 | 0.28 | 0.12 | 0.31 | 0.01 | 0.19 | 0.13 | 0.15 |
| Alexander | Alexander | RM | 5,752 | 6.5 | 5.7 | 2.7 | 1.1 | 0.05 | 0.14 | 0.03 | 0.00 | 0.02 | 0.12 | 0.18 | 0.00 |
| Alleghany | Alleghany | RM | 1,524 | 2.4 | 9.4 | 0.0 | 1.5 | 0.00 | 0.01 | 0.61 | 0.00 | 0.04 | 0.04 | 0.08 | 0.00 |
| Anson | Anson | RP | 4.230 | 62.8 | 1.9 | 2.1 | -1.2 | 0.02 | 0.24 | 0.02 | 0.03 | 0.04 | 0.16 | 0.08 | 0.02 |
| Ashe | Ashe | RM | 3,266 | 1.9 | 3.9 | 0.4 | 0.4 | 0.06 | 0.02 | 0.55 | 0.00 | 0.03 | 0.01 | 0.46 | 0.00 |
| Avery | Avery | RM | 2,399 | 1.3 | 4.7 | 0.2 | -0.3 | 0.03 | 0.04 | 0.55 | 0.00 | 0.03 | 0.02 | 0.05 | 0.00 |
| Beaufort | Beaufort | RC | 7,504 | 38.9 | 7.6 | 0.0 | 0.3 | 0.09 | 0.14 | 0.11 | 0.04 | 0.04 | 0.12 | 0.13 | 0.05 |
| Bertie | Bertie | RC | 3,240 | 85.8 | 1.3 | 0.3 | -2.3 | 0.03 | 0.11 | 0.04 | 0.00 | 0.07 | 0.30 | 0.07 | 0.00 |
| Bladen | Bladen | RP | 5,563 | 49.1 | 6.8 | 1.1 | -0.5 | 0.05 | 0.17 | 0.08 | 0.11 | 0.06 | 0.19 | 0.10 | 0.07 |
| Brunswick | Brunswick | RC | 11,856 | 22.4 | 5.4 | 0.9 | 2.8 | 0.05 | 0.07 | 0.07 | 0.06 | 0.04 | 0.05 | 0.06 | 0.07 |
| Buncombe | Buncombe | UM | 26,340 | 9.5 | 6.6 | 1.1 | 1.0 | 0.04 | 0.11 | 0.23 | 0.02 | 0.03 | 0.13 | 0.12 | 0.04 |
| Buncombe | Asheville City | UM | 3,847 | 43.5 | 5.6 | 0.9 | -0.9 | 0.08 | 0.07 | 0.27 | 0.00 | 0.05 | 0.03 | 0.11 | 0.00 |
| Burke | Burke | RM | 14,530 | 9.3 | 5.4 | 8.5 | 0.0 | 0.07 | 0.08 | 0.12 | 0.05 | 0.03 | 0.07 | 0.17 | 0.02 |
| Cabarrus | Cabarrus | UP | 24,283 | 18.4 | 9.4 | 1.7 | 4.8 | 0.04 | 0.05 | 0.14 | 0.06 | 0.05 | 0.10 | 0.20 | 0.02 |
| Cabarrus | Kannapolis City | UP | 4,713 | 31.7 | 16.8 | 1.4 | 1.9 | 0.03 | 0.01 | 0.10 | 0.00 | 0.03 | 0.04 | 0.14 | 0.00 |
| Caldwell | Caldwell | RM | 13,015 | 9.1 | 4.9 | 0.6 | 0.7 | 0.02 | 0.20 | 0.15 | 0.05 | 0.02 | 0.09 | 0.16 | 0.06 |
| Camden | Camden | RC | 1,798 | 16.1 | 1.1 | 0.6 | 6.8 | 0.01 | 0.00 | 0.05 | 0.00 | 0.01 | 0.00 | 0.10 | 0.00 |
| Carteret | Carteret | RC | 8,698 | 11.1 | 3.1 | 1.0 | 0.6 | 0.05 | 0.07 | 0.23 | 0.03 | 0.05 | 0.06 | 0.12 | 0.02 |
| Caswell | Caswell | RP | 3,318 | 42.4 | 4.2 | 0.2 | -1.5 | 0.02 | 0.03 | 0.04 | 0.00 | 0.03 | 0.03 | 0.12 | 0.01 |
| Catawba | Catawba | UM | 17,169 | 9.5 | 7.4 | 7.3 | 0.9 | 0.06 | 0.13 | 0.27 | 0.06 | 0.03 | 0.04 | 0.06 | 0.01 |
| Catawba | Hickory City | UM | 4,532 | 29.2 | 14.0 | 5.9 | -0.2 | 0.05 | 0.13 | 0.11 | 0.00 | 0.02 | 0.08 | 0.25 | 0.00 |
| Catawba | Newton-Conover City | UM | 2,901 | 21.4 | 15.9 | 6.0 | 0.9 | 0.12 | 0.01 | 0.14 | 0.02 | 0.01 | 0.05 | 0.22 | 0.00 |
| Chatham | Chatham | RP | 8,019 | 20.5 | 19.8 | 0.2 | 1.9 | 0.01 | 0.31 | 0.13 | 0.16 | 0.02 | 0.31 | 0.19 | 0.17 |
| Cherokee | Cherokee | RM | 3,777 | 3.5 | 2.0 | 1.9 | 0.7 | 0.02 | 0.05 | 0.05 | 0.04 | 0.01 | 0.04 | 0.05 | 0.01 |
| Chowan | Edenton-Chowan | RC | 2,470 | 47.2 | 2.3 | 0.1 | 0.1 | 0.05 | 0.00 | 0.20 | 0.00 | 0.05 | 0.14 | 0.08 | 0.00 |
| Clay | Clay | RM | 1,323 | 1.1 | 0.8 | 0.2 | 1.0 | 0.04 | 0.00 | 0.02 | 0.00 | - | - | 0.03 | 0.00 |
| Cleveland | Cleveland | RM | 17,156 | 29.9 | 2.6 | 0.8 | 0.0 | 0.02 | 0.13 | 0.09 | 0.12 | 0.02 | 0.04 | 0.12 | 0.04 |
| Columbus | Columbus | RP | 7,051 | 39.3 | 5.2 | 5.6 | -0.7 | 0.03 | 0.25 | 0.14 | 0.07 | 0.06 | 0.15 | 0.09 | 0.08 |
| Columbus | Whiteville City | UP | 2,634 | 47.3 | 3.0 | 1.1 | -0.9 | 0.03 | 0.00 | 0.10 | 0.01 | 0.09 | 0.00 | 0.06 | 0.00 |
| Craven | Craven | UC | 14,712 | 36.2 | 4.8 | 1.3 | 0.0 | 0.04 | 0.13 | 0.11 | 0.02 | 0.03 | 0.12 | 0.05 | 0.00 |
| Cumberland | Cumberland | - | 52,514 | 51.5 | 6.5 | 3.6 | 0.6 | 0.04 | 0.17 | 0.08 | 0.16 | 0.04 | 0.16 | 0.06 | 0.11 |
| Currituck | Currituck | RC | 4,069 | 10.5 | 2.5 | 0.4 | 4.7 | 0.03 | 0.01 | 0.07 | 0.00 | 0.04 | 0.03 | 0.06 | 0.00 |
| Dare | Dare | RC | 4,944 | 5.2 | 6.1 | 0.7 | 1.2 | 0.07 | 0.09 | 0.17 | 0.05 | 0.05 | 0.07 | 0.04 | 0.01 |
| Davidson | Davidson | RP | 20,079 | 3.6 | 3.5 | 0.8 | 1.1 | 0.03 | 0.03 | 0.06 | 0.01 | 0.04 | 0.05 | 0.06 | 0.02 |
| Davidson | Lexington City | UP | 3,089 | 45.6 | 22.5 | 5.7 | -0.9 | 0.08 | 0.12 | 0.09 | 0.00 | 0.11 | 0.00 | 0.19 | 0.00 |
| Davidson | Thomasville City | UP | 2,617 | 48.5 | 21.1 | 1.0 | 1.7 | 0.05 | 0.00 | 0.10 | 0.00 | 0.11 | 0.00 | 0.05 | 0.00 |
| Davie | Davie | RM | 6,421 | 9.7 | 8.3 | 0.3 | 2.3 | 0.01 | 0.10 | 0.37 | 0.00 | 0.04 | 0.05 | 0.30 | 0.00 |
| Duplin | Duplin | RC | 9,010 | 32.6 | 25.6 | 0.0 | 1.0 | 0.05 | 0.18 | 0.17 | 0.13 | 0.04 | 0.18 | 0.16 | 0.12 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |


| County | School district | District grouping | Enrollment | Percentage of students |  |  | Growth rate | 2005/06 Segregation in schools |  |  |  | 2000/01 Segregation in schools |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Black | Hispanic | Other |  | 4th grade |  | 10th grade |  | 4th grade |  | 10th grade |  |
|  |  |  |  |  |  | NW | 01-06 ${ }^{\text {a }}$ | Within | Between | Within | Between | Within | Between | Within | Between |
|  |  |  |  |  | Durham | Durham | UP | 33,401 | 59.5 | 13.4 | 2.2 | 0.05 | 0.28 | 0.13 | 0.13 |
| Edgecombe | Edgecombe | UC | 7,644 | 58.3 | 5.7 | 0.0 | 0.2 | 0.03 | 0.16 | 0.07 | 0.09 | 0.09 | 0.06 | 0.09 | 0.07 |
| Forsyth | Winston-Salem/ Forsyth | - | 51,474 | 37.7 | 13.7 | 1.8 | 2.3 | 0.04 | 0.33 | 0.11 | 0.23 | 0.04 | 0.33 | 0.10 | 0.13 |
| Franklin | Franklin | RP | 8,308 | 37.2 | 8.8 | 0.5 | 1.6 | 0.03 | 0.08 | 0.11 | 0.03 | 0.06 | 0.06 | 0.07 | 0.08 |
| Gaston | Gaston | UM | 33,047 | 21.8 | 6.0 | 1.4 | 1.6 | 0.03 | 0.24 | 0.12 | 0.10 | 0.02 | 0.20 | 0.13 | 0.08 |
| Gates | Gates | RC | 2,050 | 40.6 | 1.9 | 0.0 | 0.2 | 0.00 | 0.00 | 0.14 | 0.00 | 0.01 | 0.00 | 0.10 | 0.00 |
| Graham | Graham | RM | 1,218 | 1.1 | 0.7 | 10.8 | 0.2 | 0.01 | 0.00 | 0.14 | 0.00 | 0.05 | 0.00 | 0.07 | 0.00 |
| Granville | Granville | RP | 8,748 | 38.9 | 7.0 | 0.6 | 1.5 | 0.07 | 0.10 | 0.15 | 0.07 | 0.02 | 0.11 | 0.10 | 0.09 |
| Greene | Greene | RC | 3,258 | 49.3 | 17.1 | 0.0 | 1.6 | 0.01 | 0.00 | 0.17 | 0.00 | 0.03 | 0.00 | 0.06 | 0.00 |
| Guilford | Guilford | - | 70,237 | 44.6 | 6.1 | 4.9 | 2.0 | 0.03 | 0.33 | 0.12 | 0.27 | 0.04 | 0.32 | 0.07 | 0.26 |
| Halifax | Halifax | RP | 4,975 | 88.5 | 1.4 | 5.4 | -3.8 | 0.04 | 0.07 | 0.11 | 0.00 | 0.03 | 0.13 | 0.05 | 0.02 |
| Halifax | Roanoke Rapids City | UP | 2,988 | 22.0 | 2.4 | 1.5 | -0.5 | 0.02 | 0.00 | 0.08 | 0.00 | 0.03 | 0.01 | 0.06 | 0.00 |
| Halifax | Weldon City | RP | 1,018 | 95.7 | 0.9 | 0.0 | -2.2 | 0.02 | 0.00 | 0.12 | 0.00 | 0.02 | 0.00 | 0.03 | 0.00 |
| Harnett | Harnett | RP | 17,561 | 32.7 | 10.4 | 1.2 | 1.3 | 0.04 | 0.04 | 0.13 | 0.01 | 0.02 | 0.06 | 0.12 | 0.01 |
| Haywood | Haywood | RM | 7,898 | 2.5 | 3.4 | 0.8 | 0.3 | 0.01 | 0.03 | 0.33 | 0.00 | 0.01 | 0.03 | 0.04 | 0.00 |
| Henderson | Henderson | RM | 12,960 | 7.7 | 12.8 | 1.1 | 2.0 | 0.05 | 0.11 | 0.38 | 0.01 | 0.05 | 0.08 | 0.35 | 0.03 |
| Hertford | Hertford | RC | 3,551 | 81.8 | 1.4 | 0.8 | -2.0 | 0.03 | 0.09 | 0.07 | 0.00 | 0.04 | 0.01 | 0.14 | 0.00 |
| Hoke | Hoke | RP | 7,019 | 45.9 | 9.9 | 14.7 | 2.5 | 0.03 | 0.12 | 0.07 | 0.00 | 0.02 | 0.10 | 0.04 | 0.00 |
| Hyde | Hyde | RC | 634 | 41.6 | 10.4 | 0.0 | -1.5 | 0.01 | 0.00 | 0.08 | 0.28 | 0.02 | 0.11 | 0.07 | 0.18 |
| Iredell | Iredell-Statesville | RM | 20,944 | 17.3 | 7.4 | 2.6 | 3.4 | 0.03 | 0.25 | 0.20 | 0.13 | 0.04 | 0.19 | 0.18 | 0.15 |
| Iredell | Mooresville City | UM | 4,775 | 17.3 | 4.1 | 1.4 | 3.5 | 0.05 | 0.00 | 0.20 | 0.00 | 0.01 | 0.00 | 0.15 | 0.00 |
| Jackson | Jackson | RM | 3,850 | 2.5 | 3.7 | 10.5 | 0.8 | 0.03 | 0.18 | 0.46 | 0.01 | 0.04 | 0.17 | 0.05 | 0.03 |
| Johnston | Johnston | RP | 27,621 | 21.9 | 13.3 | 0.6 | 5.2 | 0.03 | 0.14 | 0.18 | 0.08 | 0.03 | 0.16 | 0.14 | 0.04 |
| Jones | Jones | RC | 1,349 | 54.9 | 4.2 | 0.2 | -1.5 | 0.01 | 0.12 | 0.05 | 0.00 | 0.04 | 0.14 | 0.11 | 0.00 |
| Lee | Lee | RP | 9,345 | 27.8 | 22.5 | 1.0 | 1.0 | 0.01 | 0.11 | 0.17 | 0.01 | 0.02 | 0.05 | 0.22 | 0.00 |
| Lenoir | Lenoir | UC | 10,346 | 52.2 | 6.5 | 0.4 | 0.0 | 0.06 | 0.28 | 0.08 | 0.27 | 0.07 | 0.33 | 0.09 | 0.20 |
| Lincoln | Lincoln | RM | 12,573 | 9.4 | 8.6 | 0.5 | 2.6 | 0.05 | 0.14 | 0.14 | 0.20 | 0.02 | 0.11 | 0.12 | 0.15 |
| Macon | Macon | RM | 4,266 | 2.2 | 6.1 | 1.0 | 1.2 | 0.03 | 0.04 | 0.22 | 0.01 | 0.04 | 0.02 | 0.09 | 0.00 |
| Madison | Madison | RM | 2,621 | 1.0 | 2.3 | 0.1 | 0.7 | 0.01 | 0.01 | 0.05 | 0.00 | 0.04 | 0.02 | - | - |
| Martin | Martin | RC | 4,337 | 54.1 | 3.0 | 0.0 | -1.9 | 0.01 | 0.18 | 0.07 | 0.25 | 0.04 | 0.24 | 0.09 | 0.28 |
| Mcdowell | McDowell | RM | 6,504 | 4.7 | 7.0 | 1.8 | 0.2 | 0.02 | 0.09 | 0.19 | 0.00 | 0.02 | 0.08 | 0.08 | 0.00 |
| Mecklenburg | Charlotte Mecklenburg | - | 126,720 | 45.4 | 12.0 | 4.8 | 3.9 | 0.03 | 0.38 | 0.05 | 0.29 | 0.03 | 0.24 | 0.08 | 0.15 |
| Mitchell | Mitchell | RM | 2,293 | 0.7 | 5.8 | 0.0 | -0.7 | 0.03 | 0.05 | 0.17 | 0.00 | 0.04 | 0.01 | 0.03 | 0.00 |
| Montgomery | Montgomery | RP | 4,507 | 27.2 | 22.4 | 2.4 | 0.1 | 0.01 | 0.13 | 0.09 | 0.09 | 0.01 | 0.13 | 0.09 | 0.02 |
| Moore | Moore | RP | 12,390 | 23.9 | 7.4 | 1.3 | 1.9 | 0.02 | 0.18 | 0.21 | 0.05 | 0.02 | 0.13 | 0.10 | 0.03 |
| Nash | Nash-Rocky Mount | UP | 19,084 | 54.7 | 6.1 | 1.5 | 0.4 | 0.02 | 0.24 | 0.15 | 0.07 | 0.03 | 0.27 | 0.14 | 0.05 |


| County | School district | District grouping | Enrollment | Percentage of students |  |  | Growth rate | 2005/06 Segregation in schools |  |  |  | 2000/01 Segregation in schools |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Black | Hispanic | Other |  | 4th grade |  | 10th grade |  | 4th grade |  | 10th grade |  |
|  |  |  |  |  |  | NW | 01-06 ${ }^{\text {a }}$ | Within | Between | Within | Between | Within | Between | Within | Between |
| New Hanover | New Hanover | UC | 24,435 | 29.5 | 4.5 | 1.5 | 2.4 | 0.03 | 0.17 | 0.14 | 0.07 | 0.07 | 0.15 | 0.14 | 0.14 |
| Northampton | Northampton | RP | 3,484 | 81.8 | 1.4 | 0.0 | -0.7 | 0.00 | 0.29 | 0.05 | 0.09 | 0.01 | 0.19 | 0.12 | 0.05 |
| Onslow | Onslow | UC | 22,946 | 30.1 | 6.0 | 1.9 | 1.1 | 0.02 | 0.14 | 0.06 | 0.10 | 0.04 | 0.13 | 0.05 | 0.08 |
| Orange | Orange | UP | 7,020 | 22.8 | 6.7 | 1.0 | 2.6 | 0.02 | 0.07 | 0.11 | 0.01 | 0.03 | 0.04 | 0.10 | 0.00 |
| Orange | Chapel Hill-Carrboro | UP | 10,936 | 19.0 | 9.0 | 11.6 | 1.8 | 0.04 | 0.02 | 0.22 | 0.01 | 0.06 | 0.04 | 0.29 | 0.00 |
| Pamlico | Pamlico | RC | 1,951 | 27.2 | 3.1 | 0.6 | -1.5 | 0.03 | 0.04 | 0.14 | 0.00 | 0.01 | 0.04 | 0.05 | 0.00 |
| Pasquotank | Elizabeth CityPasquotank | UC | 6,126 | 49.5 | 2.0 | 0.7 | 0.6 | 0.05 | 0.14 | 0.08 | 0.01 | 0.03 | 0.12 | 0.11 | 0.00 |
| Pender | Pender | RC | 7,407 | 25.5 | 7.6 | 0.1 | 2.4 | 0.05 | 0.09 | 0.12 | 0.16 | 0.05 | 0.07 | 0.12 | 0.08 |
| Perquimans | Perquimans | RC | 1,780 | 35.3 | 2.0 | 0.7 | 0.0 | 0.05 | 0.00 | 0.09 | 0.00 | 0.05 | 0.00 | 0.02 | 0.00 |
| Person | Person | RP | 6,169 | 37.2 | 4.2 | 0.7 | 0.7 | 0.04 | 0.23 | 0.18 | 0.00 | 0.02 | 0.24 | 0.08 | 0.00 |
| Pitt | Pitt | UC | 22,115 | 52.3 | 5.5 | 1.1 | 2.0 | 0.03 | 0.16 | 0.19 | 0.08 | 0.02 | 0.11 | 0.09 | 0.11 |
| Polk | Polk | RM | 2,481 | 10.4 | 7.3 | 0.2 | 0.6 | 0.05 | 0.06 | 0.10 | 0.00 | 0.02 | 0.05 | 0.09 | 0.00 |
| Randolph | Randolph | RP | 18,641 | 6.7 | 9.2 | 1.1 | 1.6 | 0.04 | 0.11 | 0.25 | 0.02 | 0.04 | 0.10 | 0.27 | 0.02 |
| Randolph | Asheboro City | UP | 4,583 | 18.0 | 28.8 | 2.0 | 1.4 | 0.03 | 0.06 | 0.30 | 0.00 | 0.03 | 0.04 | 0.43 | 0.00 |
| Richmond | Richmond | RP | 8,340 | 41.9 | 5.5 | 4.1 | 0.1 | 0.04 | 0.10 | 0.14 | 0.01 | 0.05 | 0.04 | 0.09 | 0.00 |
| Robeson | Robeson | RP | 24,440 | 30.3 | 7.1 | 43.4 | 0.4 | 0.04 | 0.21 | 0.09 | 0.11 | 0.04 | 0.26 | 0.10 | 0.12 |
| Rockingham | Rockingham | RP | 14,707 | 27.1 | 5.7 | 0.5 | 0.2 | 0.02 | 0.16 | 0.08 | 0.11 | 0.02 | 0.15 | 0.09 | 0.07 |
| Rowan | Rowan-Salisbury | RP | 20,959 | 23.3 | 7.4 | 1.4 | 0.6 | 0.01 | 0.23 | 0.09 | 0.25 | 0.04 | 0.24 | 0.08 | 0.23 |
| Rutherford | Rutherford | RM | 10,413 | 17.2 | 3.9 | 0.1 | 0.5 | 0.03 | 0.20 | 0.07 | 0.04 | 0.02 | 0.23 | 0.11 | 0.02 |
| Sampson | Sampson | RP | 8,237 | 29.9 | 21.3 | 1.3 | 0.9 | 0.03 | 0.11 | 0.11 | 0.07 | 0.03 | 0.09 | 0.14 | 0.08 |
| Sampson | Clinton City | UP | 3,023 | 46.7 | 12.6 | 4.3 | 3.0 | 0.04 | 0.00 | 0.16 | 0.00 | 0.04 | 0.00 | 0.18 | 0.00 |
| Scotland | Scotland | RP | 7,092 | 48.8 | 1.5 | 13.8 | -0.1 | 0.02 | 0.19 | 0.10 | 0.09 | 0.06 | 0.15 | 0.07 | 0.08 |
| Stanly | Stanly | RP | 9,802 | 16.1 | 4.7 | 3.8 | -0.7 | 0.07 | 0.18 | 0.14 | 0.16 | 0.05 | 0.21 | 0.15 | 0.13 |
| Stokes | Stokes | RP | 7,412 | 6.7 | 2.3 | 0.1 | 0.2 | 0.02 | 0.07 | 0.07 | 0.01 | 0.06 | 0.09 | 0.05 | 0.05 |
| Surry | Surry | RM | 9,090 | 4.8 | 12.9 | 0.3 | 1.5 | 0.04 | 0.08 | 0.23 | 0.04 | 0.02 | 0.08 | 0.36 | 0.01 |
| Surry | Elkin City | RM | 1,226 | 5.9 | 14.7 | 0.2 | 1.9 | 0.01 | 0.00 | 0.30 | 0.00 | 0.04 | 0.00 | 0.39 | 0.00 |
| Surry | Mount Airy City | UM | 1,804 | 14.3 | 9.5 | 3.2 | -1.0 | 0.05 | 0.00 | 0.07 | 0.00 | 0.05 | 0.00 | 0.04 | 0.00 |
| Swain | Swain | RM | 1,968 | 1.4 | 2.7 | 22.1 | 2.4 | 0.07 | 0.15 | 0.10 | 0.00 | 0.02 | 0.09 | 0.06 | 0.00 |
| Transylvania | Transylvania | RM | 4,035 | 9.4 | 2.7 | 0.6 | -0.2 | 0.04 | 0.05 | 0.08 | 0.02 | 0.03 | 0.04 | 0.05 | 0.04 |
| Tyrrell | Tyrrell | RC | 615 | 42.0 | 11.7 | 0.0 | -3.3 | 0.00 | 0.00 | 0.09 | 0.00 | 0.16 | 0.00 | 0.04 | 0.00 |
| Union | Union | RP | 32,051 | 17.0 | 9.7 | 1.2 | 6.6 | 0.03 | 0.31 | 0.08 | 0.24 | 0.03 | 0.34 | 0.08 | 0.33 |
| Vance | Vance | RP | 8,519 | 64.3 | 7.1 | 0.3 | 0.5 | 0.04 | 0.26 | 0.12 | 0.01 | 0.01 | 0.15 | 0.15 | 0.02 |
| Wake | Wake | - | 125,501 | 30.5 | 9.1 | 5.0 | 4.7 | 0.04 | 0.15 | 0.14 | 0.10 | 0.05 | 0.10 | 0.10 | 0.08 |
| Warren | Warren | RP | 3,074 | 70.8 | 3.5 | 8.2 | -1.1 | 0.09 | 0.04 | 0.05 | 0.01 | 0.03 | 0.04 | 0.06 | 0.00 |
| Washington | Washington | RC | 2,173 | 74.5 | 3.2 | 0.0 | -1.0 | 0.20 | 0.06 | 0.06 | 0.08 | 0.10 | 0.14 | 0.07 | 0.05 |
| Watauga | Watauga | RM | 4,580 | 2.9 | 2.6 | 0.8 | -1.3 | 0.01 | 0.05 | 0.38 | 0.00 | 0.01 | 0.06 | 0.01 | 0.00 |
| Wayne | Wayne | UC | 19,383 | 43.2 | 9.3 | 1.0 | 0.0 | 0.03 | 0.26 | 0.12 | 0.19 | 0.03 | 0.29 | 0.06 | 0.31 |
| Wilkes | Wilkes | RM | 10,235 | 6.6 | 6.7 | 0.5 | -0.3 | 0.04 | 0.18 | 0.29 | 0.11 | 0.03 | 0.12 | 0.28 | 0.17 |
| Wilson | Wilson | UC | 13,338 | 52.1 | 10.2 | 0.8 | 1.2 | 0.05 | 0.29 | 0.13 | 0.06 | 0.03 | 0.33 | 0.11 | 0.07 |
| Yadkin | Yadkin | RM | 6,181 | 5.2 | 14.4 | 0.3 | 1.1 | 0.01 | 0.07 | 0.23 | 0.00 | 0.02 | 0.06 | 0.36 | 0.00 |


|  |  | District grouping |  | Percentage of students |  |  | Growth | 2005/06 Segregation in schools |  |  |  | 2000/01 Segregation in schools |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| County | School district |  | Enrollment | Black | Hispanic | Other | $\begin{gathered} \hline \text { rate } \\ \hline 01-06^{\mathrm{a}} \\ \hline \end{gathered}$ | 4th grade |  | 10th grade |  | 4th grade |  | 10th grade |  |
|  |  |  |  |  |  | NW |  | Within | Between | Within | Between | Within | Between | Within | Between |
| Yancey | Yancey | RM | 2,551 | 1.8 | 6.7 | 0.0 | 0.4 | 0.04 | 0.04 | 0.65 | 0.00 | 0.07 | 0.02 | 0.11 | 0.00 |
| State of NC |  |  | 1,405,670 | 31.4 | 8.3 | 0.7 | 1.9 | 0.04 | 0.19 | 0.13 | 0.12 | 0.04 | 0.16 | 0.11 | 0.10 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |

Sources: North Carolina Department of Public Instruction, North Carolina Education Research Data Center, School Activity
Reports; National Education Data Center, Public School Universe Data (2000/01 and 2005/06; authors' calculations.
a. Exponential growth rate in enrollment 2000/01-2005/06.

- = data not available

Appendix Table A2. Segregation in Comparable Districts, 2005/06

| District | Enrollment | \% nonwhite | Segregation index | \% black in 90 100\% nonwhite schools |
| :---: | :---: | :---: | :---: | :---: |
| 90,000-140,000 enrollment |  |  |  |  |
| North Carolina |  |  |  |  |
| Charlotte-Mecklenburg | 124,005 | 62.4 | 0.316 | 39.9 |
| Wake County | 121,710 | 44.5 | 0.103 | 0.4 |
| Non-South |  |  |  |  |
| Baltimore County (MD) | 107,043 | 47.7 | 0.354 | 44.3 |
| Albuquerque (NM) | 94,022 | 66.0 | 0.241 | 14.9 |
| Montgomery County (MD) | 139,398 | 57.8 | 0.191 | 4.8 |
| Jefferson County (KY) | 92,090 | 41.6 | 0.069 | 0.0 |
| Other South |  |  |  |  |
| Duval County (FL) | 126,662 | 54.4 | 0.568 | 23.6 |
| Cobb County (GA) | 106,724 | 49.9 | 0.296 | 19.5 |
| Pinellas County (FL) | 112,174 | 31.6 | 0.128 | 0.0 |
| Polk County (FL) | 124,005 | 42.6 | 0.083 | 0.1 |
| 40,000-70,000 enrollment |  |  |  |  |
| North Carolina |  |  |  |  |
| Guilford County | 69,186 | 56.9 | 0.278 | 33.2 |
| Winston-Salem/Forsyth | 50,848 | 52.6 | 0.275 | 22.6 |
| Cumberland County | 53,201 | 61.3 | 0.152 | 10.8 |
| Non-South |  |  |  |  |
| Columbus city (OH) | 61,097 | 69.5 | 0.305 | 40.6 |
| Tucson Unified (AZ) | 61,986 | 66.2 | 0.231 | 9.2 |
| Portland city (OR) | 44,538 | 42.5 | 0.209 | 11.4 |
| Washoe County (NV) | 64,367 | 42.7 | 0.193 | 0.8 |


| Omaha city (NE) | 46,686 | 55.9 | 0.159 | 9.4 |
| :---: | :---: | :---: | :---: | :---: |
| Anchorage city (AK) | 49,714 | 42.1 | 0.147 | 2.8 |
| Elk Grove Unified (CA) | 42,416 | 69.8 | 0.145 | 19.9 |
| Howard County (MD) | 48,596 | 38.0 | 0.099 | 0.0 |
| Wichita city (KS) | 48,155 | 54.6 | 0.096 | 0.2 |
| Other South |  |  |  |  |
| Mobile County (AL) | 65,615 | 54.5 | 0.495 | 58.5 |
| Arlington ISD (TX) | 63,397 | 65.2 | 0.232 | 10.6 |
| Fort Bend ISD (TX) | 66,104 | 72.8 | 0.198 | 46.7 |
| Prince William County (VA) | 68,458 | 55.6 | 0.153 | 0.0 |
| North East ISD (TX) | 59,817 | 57.5 | 0.143 | 4.5 |
| Greenville County (SC) | 67,551 | 38.0 | 0.142 | 0.4 |
| Garland ISD (TX) | 57,425 | 65.3 | 0.093 | 1.6 |
| Plano ISD (TX) | 53,238 | 43.2 | 0.075 | 0.1 |
| 20,000-35,000 enrollment |  |  |  |  |
| North Carolina |  |  |  |  |
| Union | 31,580 | 28.2 | 0.278 | 4.6 |
| Alamance County | 22,184 | 42.8 | 0.258 | 4.2 |
| Rowan-Salisbury | 20,983 | 32.1 | 0.239 | 0.0 |
| Robeson County | 24,379 | 80.8 | 0.179 | 42.0 |
| Durham Public | 31,719 | 74.8 | 0.177 | 27.2 |
| Gaston County | 32,498 | 29.1 | 0.168 | 0.0 |
| New Hanover County | 24,112 | 35.8 | 0.140 | 0.0 |
| Onslow County | 22,977 | 38.1 | 0.111 | 0.0 |
| Johnston County | 27,624 | 35.8 | 0.110 | 0.0 |
| Pitt County | 22,296 | 59.0 | 0.103 | 3.4 |
| Buncombe County | 25,533 | 17.3 | 0.077 | 0.0 |


| Cabarrus County | 23,946 | 29.5 | 0.071 | 0.0 |
| :---: | :---: | :---: | :---: | :---: |
| Non-South |  |  |  |  |
| Chaffey Joint Union High (CA) | 24,982 | 73.6 | 0.567 | 11.1 |
| Newport-Mesa Unified (CA) | 22,122 | 47.9 | 0.327 | 3.7 |
| Osseo (MN) | 21,791 | 38.7 | 0.279 | 0.0 |
| Akron city (OH) | 27,093 | 56.2 | 0.273 | 22.1 |
| Salt Lake City (UT) | 24,355 | 52.2 | 0.255 | 0.3 |
| Placentia-Yorba Linda Unified (CA) | 26,757 | 44.2 | 0.253 | 4.2 |
| Desert Sands Unified (CA) | 27,565 | 72.1 | 0.238 | 32.4 |
| Escondido Union <br> Elementary (CA) | 28,673 | 68.4 | 0.197 | 12.4 |
| St. Vrain Valley (CO) | 23,260 | 31.8 | 0.193 | 0.0 |
| Lodi Unified (CA) | 30,911 | 67.6 | 0.175 | 26.0 |
| Washington Elementary (AZ) | 24,832 | 58.0 | 0.174 | 0.9 |
| Green Bay Area (WI) | 20,314 | 34.0 | 0.161 | 0.0 |
| Kenosha city (WI) | 22,131 | 33.9 | 0.160 | 0.0 |
| Chandler Unified (AZ) | 31,879 | 42.2 | 0.151 | 1.4 |
| Grossmont Union High (CA) | 24,444 | 45.5 | 0.136 | 0.0 |
| South Bend Community SC (IN) | 21,973 | 53.4 | 0.130 | 3.7 |
| Antelope Valley Union High (CA) | 25,312 | 67.6 | 0.124 | 4.1 |
| Vista Unified (CA) | 26,207 | 64.3 | 0.120 | 25.4 |
| Charles County (MD) | 26,406 | 53.2 | 0.110 | 0.0 |
| Syracuse city (NY) | 22,123 | 66.9 | 0.107 | 13.5 |
| Visalia Unified (CA) | 26,105 | 64.7 | 0.100 | 7.1 |


| Kent city (WA) | 27,415 | 42.7 | 0.099 | 0.0 |
| :---: | :---: | :---: | :---: | :---: |
| Manteca Unified (CA) | 23,781 | 67.0 | 0.089 | 14.2 |
| Rockford city (IL) | 29,145 | 57.7 | 0.083 | 4.3 |
| Racine city (WI) | 21,175 | 46.5 | 0.080 | 0.0 |
| Redlands Unified (CA) | 21,326 | 58.9 | 0.079 | 5.7 |
| Madison Metropolitan (WI) | 24,452 | 43.9 | 0.070 | 0.0 |
| Torrance Unified (CA) | 25,428 | 61.0 | 0.058 | 0.0 |
| Simi Valley Unified (CA) | 21,454 | 33.9 | 0.057 | 0.0 |
| Fairfield-Suisun Unified (CA) | 23,377 | 70.3 | 0.054 | 3.0 |
| Federal Way (WA) | 22,978 | 48.5 | 0.051 | 0.0 |
| Glendale Unified (CA) | 28,002 | 44.2 | 0.050 | 2.7 |
| Worcester city (MA) | 24,008 | 55.7 | 0.035 | 0.0 |
| Temecula Valley Unified (CA) | 27,298 | 43.5 | 0.034 | 0.0 |
| Irvine Unified (CA) | 25,496 | 55.9 | 0.027 | 0.0 |
| William S. Hart Union High (CA) | 23,439 | 41.3 | 0.027 | 0.0 |
| Other South |  |  |  |  |
| Huntsville city (AL) | 22,968 | 49.9 | 0.404 | 40.1 |
| Rapides Parish (LA) | 23,976 | 47.5 | 0.348 | 33.2 |
| Lubbock ISD (TX) | 28,298 | 64.1 | 0.293 | 48.6 |
| Amarillo ISD (TX) | 30,198 | 53.5 | 0.287 | 0.3 |
| Hall County (GA) | 24,083 | 39.9 | 0.231 | 0.2 |
| Humble ISD (TX) | 29,706 | 40.1 | 0.215 | 4.4 |
| Spring ISD (TX) | 31,389 | 76.9 | 0.185 | 36.3 |
| Lafayette Parish (LA) | 30,731 | 46.1 | 0.179 | 13.4 |
| Alachua County (FL) | 29,109 | 47.7 | 0.178 | 13.7 |


| Henry County (GA) | 35,367 | 45.8 | 0.135 | 0.0 |
| :--- | :--- | :--- | :--- | :--- |
| Hampton city (VA) | 22,799 | 67.2 | 0.134 | 12.2 |
| Mansfield ISD (TX) | 25,623 | 47.1 | 0.112 | 0.0 |
| Midland ISD (TX) | 19,891 | 60.4 | 0.110 | 10.1 |
| Berkeley County (SC) | 27,649 | 43.5 | 0.103 | 2.0 |
| Birdville ISD (TX) | 22,509 | 40.0 | 0.097 | 0.0 |
| Carrollton-Farmers Branch <br> (TX) | 26,231 | 72.0 | 0.095 | 1.5 |
| Ector County ISD (TX) | 26,505 | 66.4 | 0.073 | 0.0 |
| Houston County (GA) | 24,608 | 42.9 | 0.070 | 0.0 |
| Aiken County (SC) | 24,799 | 41.2 | 0.062 | 5.9 |

Sources: NCES, CCD Public Universe Data, 2005/06; authors' calculations.
Notes: Calculations do not account for charter schools. Comparable districts outside of North Carolina in each enrollment band are those between 30 and 70 percent nonwhite. Districts are ordered by segregation index from highest to lowest, within each subheading.



[^0]:    ${ }^{1}$ Board of Education of Oklahoma v. Dowell, 498 U.S. 237 (1991); Freeman v. Pitts, 503 U.S. 467 (1992).
    ${ }^{2}$ See, for example, Orfield and Lee (2004).

[^1]:    ${ }^{3}$ Capacchione v. Charlotte-Mecklenburg Schools, 57 F. Supp. 2d 228 (W.D.N.C. 1999); Eisenberg v. Montgomery County Public Schools, 197 F.3d 123 (4th Cir. 1999); Tuttle v. Arlington County School Board, 195 F.3d 698 (4th Cir. 1999). For an analysis of these decisions, see Boger (2000).

[^2]:    ${ }^{4}$ For descriptions of the plan, the complaint, and the outcome, see Susan Abramson, "Redistricting Plan is Completed," Winston-Salem Journal, March 26, 1995, p. A1; Kristin Scheve, "Proposed Changes to School Plan Get Cool Reply," Winston-Salem Journal, March 31, 1999, p. A1; Clotfelter, Ladd, and Vigdor (2006a), pp. 369-70.
    ${ }^{5}$ In 1992 the district had replaced its Swann-sanctioned policy of wholesale racial balance through busing with a plan that used magnet schools and racially conditioned transfer rules. It was a challenge of these rules that resulted in the Capacchione ruling.
    ${ }^{6}$ School board chairperson Wilhelmenia Rembert stated, "We have guaranteed convenience for the most able and the most advantaged in our community" ("Choice: ‘My Worst Fear Was Realized,’" Educate!, November 13, 2003). See also Godwin and coauthors (2006).
    ${ }^{7}$ Wake eliminated in 1999 the racial preference mechanism previously used to fill its magnet schools.

[^3]:    ${ }^{8}$ Anand Vaishnav, "Desegregation by Income Gets Wary Reception in N.C.," Boston Globe, June 3, 2002; Wake County Public School System, Student Assignment Process, district web page, http://www.wcpss.net/growth-management/student-assign-process.html, accessed 10/8/07.
    ${ }^{9}$ For example, families in the Farmington Woods neighborhood in Cary staged a march to protest planned reassignments in December 2007 (T. Keung Hui, "Parents, Students Protest Reassignment," Raleigh News and Observer, December 20, 2007.) The PTA at another school in Cary, Davis Drive, passed a resolution opposing the proposed reassignments. One school board member stated, "We're dealing with affluent parents, who are talking about having an attorney on retainer." (T. Keung Hui, "Cary Families Fight Schools Reassignment," Raleigh News and Observer, January 17, 2008.)
    ${ }^{10}$ Cheryl Johnston Sadgrove, "Orange to Keep School Separate," Raleigh News and Observer, December 15, 2007, p. 3B.

[^4]:    ${ }^{11}$ Between 1999 and 2001 the district took into account applicants’ location and socioeconomic status but made the lotteries random thereafter, except for preferences given to siblings, those within walking distance to the school, or those whose previous program linked to the magnet school's program (personal communication, Bill Bartholomay, Durham Public Schools, January 15, 2008). See also Bifulco, Ladd, and Ross (2007, p. 11).
    ${ }^{12}$ Under this policy, a student in racial group X could transfer to another school in the district if the percentage of X students in his previous school was greater than the district's percentage of $X$ students and the school to which he planned to transfer had a percentage of X students less than the district average (Coppedge v. Franklin County Board of Education, U.S. District Court for the Eastern District of North Carolina, Western Division, Civil Action No. 1796 (2004)). Other districts whose web sites in November 2004 mentioned racial preferences in rules for assignments or transfers were Bertie and Rockingham.
    ${ }^{13}$ Charter schools are part of the public school system. But, because charter schools are not under the direction of the school district where they are located, the degree of segregation calculated for districts clearly cannot therefore be attributed entirely to the policies of those districts. In our previous study of school segregation in North Carolina (Clotfelter, Ladd, and Vigdor 2003), we found that, because charter schools in the state tend not to be as racially diverse as conventional public schools, their existence tends to raise the degree of segregation in the public schools as a whole.

[^5]:    ${ }^{14}$ To recapitulate our approach briefly, we sought to identify the courses in grades 1 and 4 and the English courses in grades 7 and 10 that enrolled the number of students closest to each school's total enrollment for that grade level. When the selected course yielded sections of 30 or fewer, we counted all students whether they were in the designated grade. For sections of more than 30 , we counted only those from the designated grade, on the assumption that the school's records did not explicitly distinguish among truly separate sections of the same course that were in fact designed for different grades. A more detailed description is given in Clotfelter, Ladd, and Vigdor (2003, pp. 1475-77, 1508-11). The current paper's methodology uses a slightly modified approach, making the choice of the course in forming classrooms in middle school and high school [[words missing here?]], which leads to small changes from the previous article in many of the calculations for 2000/01.

[^6]:    ${ }^{15}$ In one alternative measure to this basic segregation measure, we divide students into four groups (white, black, Hispanic, and other) and calculate an index based on how evenly all four of those groups are distributed. This measure is described and applied in section 6.
    ${ }^{16}$ For an explanation of this decomposition, see appendix A.
    ${ }^{17}$ All districts in counties that were 45 percent or more urban in 1990 were classified as urban, as were all city districts in any county with enrollments of at least 2,000 in 2001-2002, not counting charter school enrollments. The

[^7]:    boundaries between coastal, piedmont, and mountain counties were taken from North Carolina Division of Travel and Tourism, Yours to Discover: North Carolina State Parks and Recreation Areas (1998).
    ${ }^{18}$ See Clotfelter, Ladd, and Vigdor (2003) for sources and definitions underlying these geographic and size classifications.

[^8]:    ${ }^{19}$ In Clotfelter, Ladd, and Vigdor (2006a) we argue that measures such as this are imperfect measures of segregation as usually understood because such measures necessarily depend on the racial composition of the school population being examined. This weakness does not apply to a measure of segregation such as that used in this paper.

[^9]:    ${ }^{20}$ We include Buncombe and Cabarrus counties, although their racial compositions fall outside the band used to select comparison districts.

[^10]:    ${ }^{21}$ See, for example, Phillips and Chin (2004).
    ${ }^{22}$ Among the studies showing teachers' preferences for such schools, see, for example, Lankford, Loeb, and Wyckoff (2002).
    ${ }^{23}$ Research offers strong support for the superiority of experienced teachers over novice teachers. See, for example, Clotfelter, Ladd, and Vigdor (2006b).

[^11]:    ${ }^{24}$ In English, the white-black gap in exposure is 2.7 percentage points. The portion of the difference due to schools is 33 percent and that for classrooms is 35 percent (Clotfelter, Ladd, and Vigdor 2005, table 3).
    ${ }^{25}$ The lower-bound value percentage free lunch for quartiles 1,2 , and 3 , respectively, where each category is inclusive of the lower-bound value, are as follows: (1) elementary, 2000/01—53.3, 37.3, and 26.9; 2005/06-75.5, 51.5, and 22.0; (2) middle school, 2000/01-44.0, 32.6, and 23.4; 2005/06-69.4, 47.3, and 24.0; and (3) high school, 2000/01-28.0, 17.5, and 11.1; 2005/06-: 50.5, 37.6, and 16.9. For the district as a whole, the percentage of students eligible for free lunch increased rather steadily over the period, rising from 34.8 percent in 2000/01 to 43.2 percent in 2005/06.

[^12]:    ${ }^{26}$ In an apparent attempt to limit teacher transfers that would aggravate existing disparities, Charlotte-Mecklenburg in 2003 barred transfers of teachers into some 26 schools deemed sufficiently stocked with experienced teachers. [[[cite] xxx]]

[^13]:    ${ }^{27}$ Equations A-8 to A-10 in appendix A provide a precise definition of the entropy index.

[^14]:    ${ }^{28}$ Correlations were calculated by weighting by district enrollment in the corresponding grade.
    ${ }^{29}$ For a discussion of this point and references to other studies to it, see Carrington and Troske (1997) and Conger (2005).

[^15]:    ${ }^{30}$ In comparison, Conger’s (2005, table 5, p. 233) calculations for New York City schools show within-school segregation slightly higher than that which would have obtained with random assignment. For 2000/01, she obtains actual within-school segregation of 0.036 and 0.028 for grades 1 and 5 , respectively, compared to 0.021 and 0.016 for the corresponding random outcomes.

[^16]:    ${ }^{31}$ For further discussion of this index, see Clotfelter, Ladd, and Vigdor (2006a). [[OK?]]

